

### **Planning Proposal**

To amend State Environmental Planning Policy (Sydney Region Growth Centres) 2006 for realignment of zoning and heritage boundary and rezoning at Clydesdale Estate (Former Lot 2 DP 260476, No. 1270 Richmond Road), Marsden Park

Date: May 2022 - as amended (V2)

Prepared by: Planning Policy - Blacktown City Council

**Commented [AR1]:** Updated the Planning Proposal to address Gateway Determination conditions.

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#### **Attachments**

- 1. Current land uses on the site and background
- 2. Development Applications applying to the site
- 3. Heritage Council of NSW (State Heritage Register SHR00674)
- 4. Heritage advice prepared by TKD Architects dated 30 March 2021
- 5. Advice from Transport for NSW
- 6. Existing and Proposed maps
- 7. Consistency with applicable regional, district and local plan or strategy
- 8. Consistency with applicable State Environmental Planning Policies and Sydney Regional Environmental Plans
- 9. Consistency with relevant Section 9.1 Ministerial Directions
- 10. Consistency with the new Direction 4.3 Flooding Section 9.1 Ministerial Directions
- 11. Existing and Proposed Area Calculations of Zones
- 12. Precinct 2 Proposed Concept Subdivision Plan
- 13. Advice from Heritage NSW in regards to the Planning Proposal Post Gateway Determination



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Commented [AR2]: Updated.

Attachment 7 in the original Planning Proposal is removed.

Attachment 13, 14, 15 and 16 have been added.

- 14. Advice from SES in regards to the Planning Proposal Post Gateway Determination
- 15. Advice from Transport NSW in regards to the Planning Proposal Post Gateway Determination
- 16. Response from Craig & Rhodes Pty Ltd (The Applicant) to feedbacks from government agencies Post Gateway Determination

#### **Figures**

- Figure 1 Aerial photo of subject site
- Figure 2 Subject site subdivided into 5 precincts
- Figure 3 Proposed realignment of zone boundary
- Figure 4 Proposed rezoning
- Figure 5 Proposed amendment to heritage affectation
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- Figure 7 Existing and proposed North West Growth Centre Land Zoning Map
- Figure 8 Existing and proposed Lot Size map
- Figure 9 Existing and proposed Height of Building Map
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- Figure 12 Existing and proposed Heritage Map

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- Table 1 Affected lots of this Planning Proposal
- Table 2 Objectives and intended outcomes of the Planning Proposal
- Table 3 Project timeline

#### **Amendments**

Version	Date	<b>Update</b>
1	August 2021	Planning Proposal, as endorsed by Council and submitted to DPIE for Gateway Determination
2	May 2022	Planning Proposal, as updated to comply with Gateway Determination Conditions

**Commented [AR3]:** Included to record versions of the Planning Proposal.



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#### 1. Introduction

#### 1.1 Introduction

Craig & Rhodes Pty Ltd has prepared this Planning Proposal for Cyan Stone Clydesdale Estate 1 Pty Ltd to initiate amendments to State Environmental Planning Policy (Sydney Region Growth Centres) 2006. The Proposal is a map only amendment.

The Planning Proposal is submitted to Blacktown City Council (Council) in accordance with Clause 3.33 of the Environmental Planning and Assessment Act 1979 (EP&A Act) and the Department of Planning, Infrastructure and Environment (DPIE) 'A Guide to Preparing Planning Proposals'.

#### 1.2 Site and locality

The Planning Proposal applies to land at former Lot 2 DP 260476, No. 1270 Richmond Road, Marsden Park. The site is known as Clydesdale Estate and is located within the North Growth Centre Precinct of Marsden Park that is currently undergoing transition from rural into a new residential suburb (Figure 1).

Figure 1 - Aerial photo of subject site



The site has an area of approximately 215 ha and the majority of it is currently vacant. The term 'site' in this Planning Proposal refers to the 'Parent Lot'.

A procedural subdivision (DA 16/04366) was approved in November 2018 which resulted in the site being subdivided into five super lots or 'Precincts'. The new lots were registered in 2020 and are shown in Figure 2.



Figure 2 - Subject site subdivided into 5 precincts

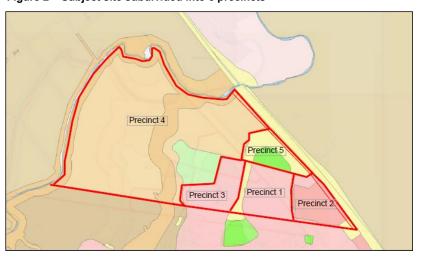


Table 1 below outlines the land description for lots included in each precinct:

Table 1 - Affected lots of this Planning Proposal

Parent Lot	Current land description	
	Precincts	Lot / DP
	Precinct 1	Lots 1001 to 1135, DP1254249
Lot 2, DP 260476		Lots 1201 to 1360, DP1254250
		Lot 5 and Part Lot 2, DP1270086
	Precinct 2	Lots 3 and 4, DP1270086
	Precinct 3	Lot 3, DP1248522
	Precinct 4	Lot 1 and 7, DP1270086
	Precinct 5	Lot 6 and Part Lot 2, DP1270086

The site is listed as a heritage item of State Significance in Schedule 5 of Appendix 12 Blacktown Growth Centres Precinct Plan of the State Environmental Planning Policy (Sydney Region Growth Centres) 2006 and described as Clydesdale House – farmers cottages and barn.

The Site's heritage significance is summarised as following:



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**Commented [AR4]:** Updated the table to address Gateway Determination condition 1c.

- It is one of a series of pre 1840s homesteads in the Hawkesbury area which contributed substantially to the agricultural and pastoral economy of the region.
- The landscape features remain relatively intact, including significant remnant woodlands, Aboriginal relics, two cemeteries (both resting places for the early pioneers of Clydesdale and the district), and its original entry avenue off Richmond Road.
- The house retains its original relationship to its landscape setting and farm and is the
  only remaining example of the lowland model of homestead siting in the Blacktown
  area and one of three remaining examples intact on the Cumberland Plain.

For more details about the current land uses on the site refer to Attachment 1.

Surrounding context of the site is as following:

- North west and west of the site is Penrith LGA and the predominant land use is rural residential and primary production.
- North east of the site is the Hawkesbury LGA. The predominant land use there is large lot residential.
- On the east of the site the predominant land use is primary production.
- On the south of the site is the recently developed suburb of Marsden Park. The main land use is low density residential with associated recreation and infrastructure uses.
- To the south east of the site is rural/agricultural land zoned RU6 Transition.
   For more details about the background of the site and relevant Subdivision Applications and Development Applications refer to Attachment 2.

#### 2. Objectives or intended outcomes

The objectives of the Planning Proposal are realignment of zoning and heritage boundary and rezoning part of the site. Table 2 below outlines the objectives and intended outcomes of the Planning Proposal in detail:

Table 2. Objectives and intended outcomes of the Planning Proposal

Proposed amendment	Description of the proposed amendment	Justification for the proposed amendment
1) Realignmen of zone boundary (Refer Figur 3)	Realignment of SP2 Local Drainage	This amendment is proposed to reflect the approved subdivision applications including DA16/04366, DA16/04611 and JRPP16/03316 (Attachment 2).  A detailed justification is included in Part 4 of this Planning Proposal.



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Proposed amendment	Description of the proposed amendment	Justification for the proposed amendment
	Notes: To reflect the proposed realignments and changes to the zoning map, corresponding maps including LSZ, HOB, LRA, RDN are to be updated.  These amendments affect State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheets 002 and 005.	
	Realignment of zoning boundary     Realignment of R2 Low Density     Residential and R3 Medium Density     Residential zone boundary at western     side of Precinct 2 along Bakehouse     Avenue to reflect the realignment of SP2     Local Drainage zoning at eastern side of the Precinct 1.  The zoning boundary of R2 Low Density     Residential and R3 Medium Density	This amendment is proposed to reflect the approved subdivision applications including DA16/04366, DA 16/04611 and JRPP 16/03316 (Attachment 2).  A detailed justification is included in Part 4 of this Planning Proposal.
	Residential zone at Precinct 2 is to move to the east and appropriately out of the drainage corridor land in Precinct 1.  Notes:  To reflect the proposed realignments and changes to the zoning map, corresponding maps including LSZ, HOB, LRA, RDN are to be updated.	
	This amendment affects State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheet 005.	
2) Rezoning (Refer Figure 4)	A) Rezoning to reflect approved road widening plan     Rezoning of SP2 Classified Road along Richmond Road on eastern boundary of Precinct 2 to R2 Low Density Residential	This amendment is proposed to reflect a subdivision application DA 20/00797 approved on 5 November 2020 to excise three narrow parcels of land along the eastern boundary of Precincts 2.
	and R3 Medium Density Residential and R3 Medium Density Residential to reflect the approved road widening of Richmond Road.  Notes: This amendment affects State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheets 001, 002 and 005	<ul> <li>eastern boundary of Precincts 2,</li> <li>4 and 5 to accommodate the widening of Richmond Road.</li> <li>This amendment is in response to Transport for NSW plan for widening of Richmond Road (Attachment 2 and 3).</li> </ul>

**Commented [AR5]:** Corrected the text to address Gateway Determination condition 1d.



005.

Proposed amendment amendment Description of the proposed amendment		Justification for the proposed amendment	
		A detailed justification is included in Part 4 of this Planning Proposal.	
	2B) Rezoning to reflect approved subdivision plans  Rezoning part of the western and southern boundary of Precinct 2 along Bakehouse Avenue and Bolwarra Drive from R2 Low Density Residential to R3 Medium Density Residential to reflect approved subdivision application.  Notes: This amendment affects State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheet 005.	This amendment is proposed to reflect a subdivision application SPP 16/04469 approved on 23 December 2020 (Attachment 2).  A detailed justification is included in Part 4 of this Planning Proposal.	
	2C) Rezoning of SP2 Local Drainage to R3 Medium Density Residential zone  Rezoning part of the site located at the south eastern corner of Precinct 2 adjoining Richmond Road from SP2 Local Drainage to R3 Medium Density Residential.  Notes: This amendment affects State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheet 005.	The site is not required by Council for drainage purposes anymore and the proposed rezoning will enable a better design outcome for the site.  The North West Growth Centre Stormwater Management Strategy Review, which is endorsed by Council EMC, has identified 16 basins where stormwater detention storage could be consolidated or removed.  Council's design review – known as reduced detention strategy has identified approximately 11.9 ha of surplus SP2 drainage land that could be used for other purposes.  More information is included in Notes* - A and B below this table.	
3) Reducing the extend of	3A) Removing the heritage affectation from part of the site	This amendment is proposed to reflect various subdivision	
Heritage affectation (Refer Figure 5)	Aligning heritage boundary with Clydesdale Farm Drive at part of the site that is located at majority of Precincts 1 and 2 and part of Precinct 3 and removing heritage affectation from these	<ul> <li>applications including</li> <li>DA 16/04366, JRPP16/03316, DA 20/00797, SPP 16/04469 and DA-18-01249 (Attachment 2).</li> </ul>	

**Commented [AR6]:** Additional information provided to address Gateway Determination condition 1g and 1h.

Commented [AR7]: Updated the proposed amendment to exclude part of the site that is located within SHR curtilage. This is to address the Gateway Determination condition 1a and follow the advice from Heritage NSW.



lots.

Proposed amendment	Description of the proposed amendment	Justification for the proposed amendment	
	Notes: This amendment affects State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheets 002 and 005.	The amendment will clarify the approval pathway and assists customers in understanding the development controls and limitations that apply.  The land is subject to an Aboriginal Heritage Impact Permit issued by NSW Office of Environment and Heritage, noting there will be no impact by the Planning Proposal on 3	Commented [AR8]: Updated the proposed amendment to address Gateway Determination condition 1a and to follow the advice from Heritage NSW.
		recorded Aboriginal artefacts within the Clydesdale Estate.  • There is no amendment proposed to SHR curtilage boundary. Refer to State Heritage Register Curtilage	Commented [AR9]: Updated the proposed amendment to address Gateway Determination condition 1a and to follow the advice from Heritage NSW.
		(SHR00674, Plan 1713, Clydesdale - House, Barn, Cottage and Farm Landscape) (Attachment 3 and 4).  Council will explore amendment to SHR curtilage boundary separately as this should be done through a different process which is a lengthy process and not suitable to be incorporated to the Planning Proposal process.	
	3B) Removing the heritage affectation from part of the site along Richmond Road	This amendment is proposed to reflect Transport for NSW plan for widening of Richmond Road (Attachment 5).	Commented [AR10]: This is consistent with the advice from Heritage NSW.
	<ul> <li>Moving heritage boundary at small lot along Richmond Road and through Precinct 2 to the west and remove heritage affectation from it to reflect approved applications for road widening of Richmond Road.</li> </ul>	As above	
	Notes: This amendment affects State Environmental Planning Policy (Sydney Region Growth Centres) 2006 Map Sheet 005.		Commented [AR11]: Updated the proposed amendment to exclude part of the site that is located within SHR curtilage.



Commented [AR11]: Updated the proposed amendment to exclude part of the site that is located within SHR curtilage.

This is to address Gateway Determination condition 1a and follow the advice from Heritage NSW.

Commented [AR12]: Additional information provided in regards to the surplus SP2 Local Drainage zoned land to address Gateway Determination condition 1g.

- A) More details in regards to surplus SP2 Local Drainage zoned land (Proposed amendment 2C):
  - A number of basins are undergoing design, or have been designed by developers through Works-in-Kind arrangements. Council has prepared preliminary concepts for the remaining basins.
  - The design changes associated with removing the stormwater detention component include providing local drainage connections in the form of pits and pipes, culverts and vegetated channels to connect developments to existing drainage reserves or creeks and amending the design landform to suit the required treatment measures.
  - Council has prepared revised models to size the alternate designs and to prepare
    preliminary cost estimates. In particular, the SP2 infrastructure originally proposed at 2C is
    merging with drainage infrastructure on adjacent SP2 drainage land (Lot 2151 DP 1223745
    (land ID 381656) and Lot 2745 DP 1230905). The merged basin is collectively referred as
    Basin MM1.1.
  - The figure below shows the future basin location:



- More details about flood assessment and evacuation requirements are provided in attachment 16 in response to comments from SES.
- B) More details in regards to rezoning SP2 Local Drainage zoned land to R3 Medium Density Residential (proposed amendment 2C):

The North West Priority Growth Area Land use and Infrastructure Implementation Plan includes draft density bands. The Clydesdale SP2 Infrastructure – Drainage land subject to this Planning Proposal falls within 15-25dw/ha density band. The proposed re-zoning of the redundant SP2 Local Drainage zoned land will:

- increase the area zoned R3 Medium Density Residential by 4,107.5m2. This represents an increase of approximately:
  - 3.3% from the R3 current area of 12.23ha
  - 0.9% of the residential zoned land (R2 and R3) at the site of 44.96ha.
- Approximately half of this will be taken up by a road, leaving approximately 2,000sqm for potential residential development.
- Allow for an estimated 5-10 dwellings, assuming a minimum residential density of 25 dwellings per hectare (the proposed minimum).

Council have previously approved a concept scheme in Precinct 2 for 22 four storey residential flat buildings containing up to 1,421 units (DA ref SPP-16-04469) which is no longer intended



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**Commented [AR13]:** Applicant's response to comments from SES.

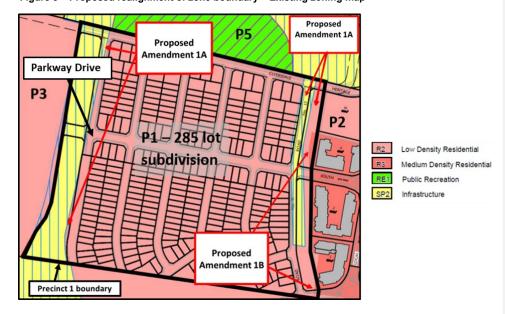
Commented [AR14]: Additional information provided in regards to the rezoning SP2 Local Drainage zoned land to R3 Medium Density Residential to address Gateway Determination condition 1h.

to proceed. A new subdivision development application over this area has recently been submitted to Council (DA 21-02068) which comprises 191 residential lots, 9 superlots, 1 drainage lot and 3 residue lots, road construction and delivery, landscaping works and associated civil works, which significantly reduces the number of dwellings against the previously approved concept plan.

C) The Interim Guidelines for Development Near Busy Roads and Railways has been taken into consideration. Development application No. 21-02068 (191 residential lots, 9 superlots, 1 drainage lot and 3 residue lots, road construction and delivery, landscaping works and associated civil works) has been lodged by Stockland Development, with GTAs issued by TfNSW.

Proposed amendments to the State Environmental Planning Policy (Sydney Region Growth Centres) 2006 maps are summarised in Table 2 and outlined in figures 3, 4 and 5 below. Detailed justification for proposed amendments is included in Part 4 and existing and proposed maps are outlined in Attachment 6 of this Planning Proposal.

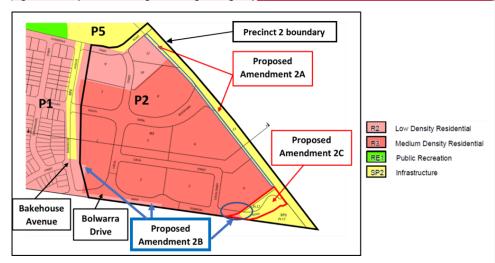
Figure 3 - Proposed realignment of zone boundary - Existing zoning map



Commented [AR15]: Applicant's response to TfNSW comments.

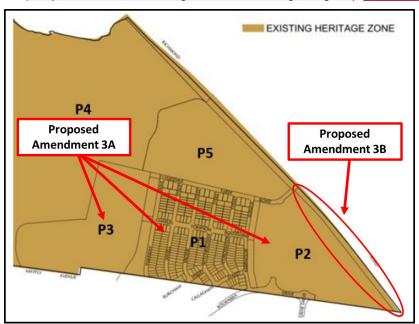


Figure 4 – Proposed rezoning – Existing zoning map



Commented [AR16]: Updated the figure to address Gateway Determination condition 1e. Proposed amendment 2B is highlighted in blue circle.

Figure 5 - Proposed amendment to heritage affectation - Existing heritage map



Commented [AR17]: The map is updated to address Gateway Determination condition 1a and to make the Plan consistent with the advice from Heritage NSW.

Amendment 3B (Removing the heritage affectation from part of the site along Richmond Road) is excluded from Planning Proposal.



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#### 3. Explanation of provisions

#### 3.1 Proposed mapping amendments

The objectives of this Planning Proposal can be achieved through the amendments to the following State Environmental Planning Policy (Sydney Region Growth Centres) 2006 maps:

• Land Zoning maps: LZN\_002, 005

Minimum Lot Size maps: LSZ 002, 005

Height of Building maps: HOB\_002, 005

Land Reservation Acquisition: LRA 002, 005

Residential Density: RDN\_002, 005

• Heritage maps: HER 001, 002,005

The proposed mapping changes are outlined below and also in Attachment 6.

#### 3.1.1. Current and proposed maps

Figure 6 shows the existing Land Zoning over the Site. The proposed amendments to the Land Zoning Map and resultant amendments to other maps are restricted to the area marked in red and shown in Figure 7 to Figure 12 on the following pages.

Note: In the State Environmental Planning Policy (Sydney Region Growth Centres) 2006 these maps appear over three tiles. It is presented here as one tile for clarity purposes only.

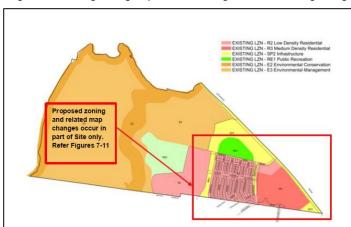


Figure 6 - Existing zoning map of site showing location of zoning changes

Figure 7 shows the existing and proposed North West Growth Centre Land Zoning Map. The location of the proposed amendments is marked in red.



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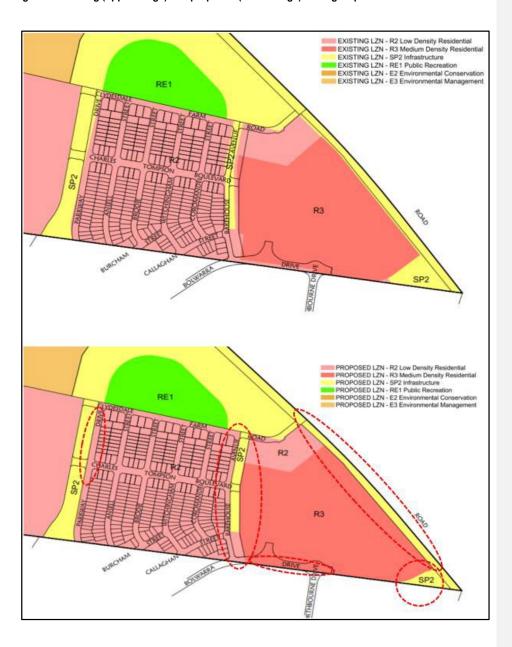
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Commented [AR18]: This section is updated to address Gateway Determination condition 1a and to make the Plan consistent with the advice from Heritage NSW.

Section 3.1 in the original Planning Proposal (Amendment to Schedule 5 Environmental Heritage) is removed.

Also, section 3.2.2 in the original Planning Proposal (Proposed changes to Marsden Park DCP) is removed.

Figure 7 - Existing (upper image) and proposed (lower image) Zoning Map





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Figure 8 - Existing (upper image) and proposed (lower image) Lot Size map

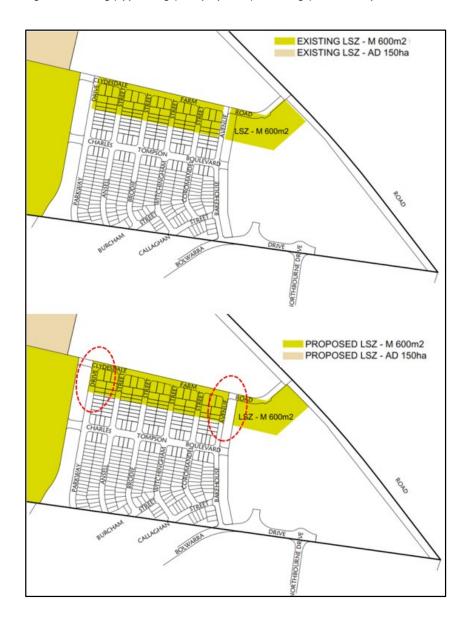




Figure 9 - Existing (upper image) and proposed (lower image) Height of Building Map

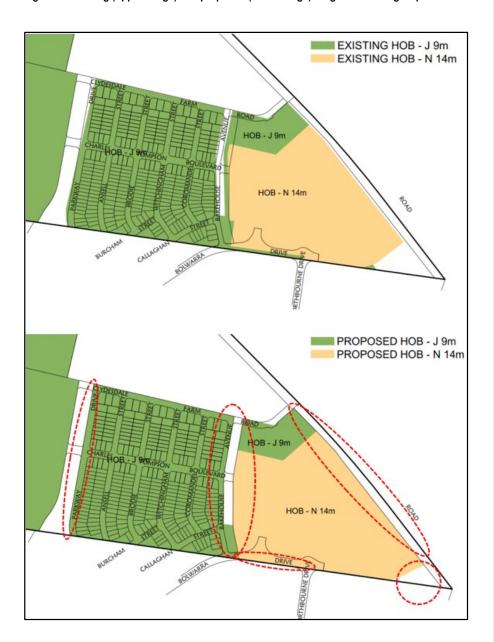




Figure 10 - Existing (upper image) and proposed (lower image) Land Reservation Acquisition Map

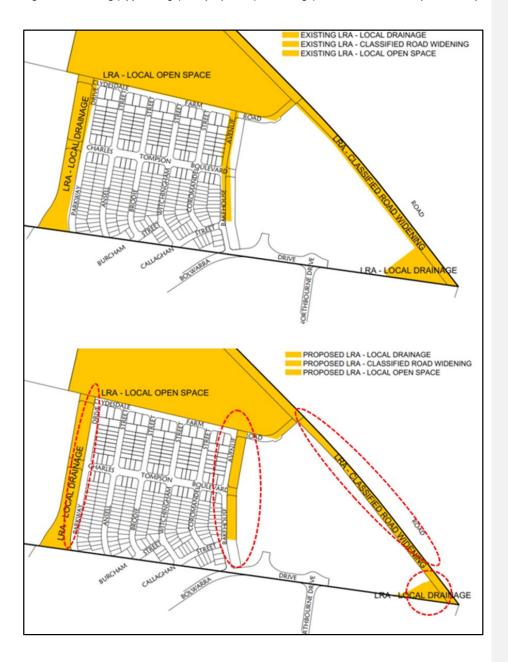
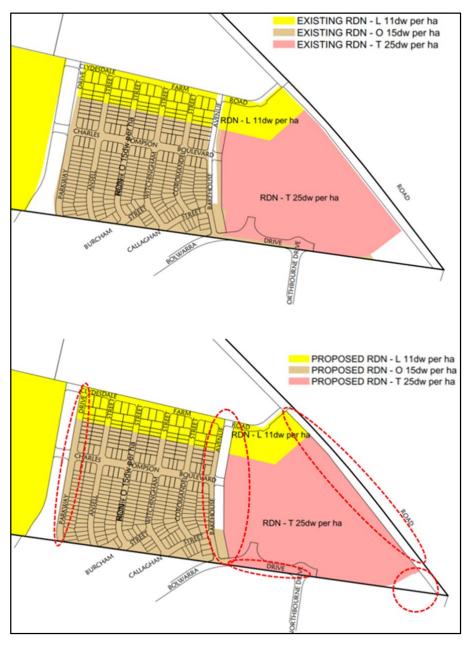




Figure 11 - Existing (upper image) and proposed (lower image) Residential Density Map





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Figure 12 - Existing (upper image) and proposed (lower image) Heritage Map

EXISTING HERITAGE ZONE **P4 P5** Р3 P2 PROPOSED HERITAGE ZONE **Exclusion Richmond Rd P5** widening lot **P4 P**3 **P2** Removing heritage affectation from part of Precincts 1, 2 &3

**Commented [AR19]:** The map is updated to address Gateway Determination condition 1a and to make the Plan consistent with the advice from Heritage NSW.

Only part of Precincts 1, 2, 3 and Richmond Rd are excluded from heritage map that are not located within SHR curtilage boundary.



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#### 4. Justification

#### 4.1 Section A - Need for the Planning Proposal

#### 4.1.1 Is the Planning Proposal a result of any strategic study or report?

No. The proposed amendments have arisen from site-specific requirements rather than any strategic study or report. However, it should be noted that the proposed amendments are to reflect previous approved subdivision plans and Transport for NSW road widening Plan.

### 4.1.2 Is the Planning Proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

Yes. The Planning Proposal is the best means of achieving the objectives outlined in Part 2 of this report for the following reasons:

- Objective 1 specifically relates to aligning the approved road, block and lot layout with
  the land use zones. The only way to correct this situation is by amending State
  Environmental Planning Policy (Sydney Region Growth Centres) 2006 as proposed.
  The layout itself cannot be amended to fit with the existing zoning as the lots are now
  registered.
- Objective 2 relates to rezoning part of the site from SP2 Local Drainage to R3 Medium Density Residential zone. A Planning Proposal is the only way to achieve this objective.
- Objective 3 specifically relates to aligning the heritage map with the heritage significant
  curtilage of Clydesdale House (now contained within Precincts 4 and 5) and removing
  the heritage affectation from majority of Precinct 1 and 2 and part of Precinct 3 which
  have been assessed as not contributing to the heritage significance of Clydesdale
  House in its Conservation Management Plan. A Planning Proposal is the only way to
  remove the unwarranted heritage affectations.

#### 4.2 Section B – Relationship to strategic planning framework

# 4.2.1 Is the Planning Proposal consistent with the objectives and actions contained within the applicable regional or district plan or strategy (including the Greater Sydney Region Plan)?

Yes. The objectives and directions of the Greater Sydney Region Plan – Our Greater Sydney 2056 and the Central City District Plan applicable to the Planning Proposal have been addressed:

#### a) Greater Sydney Region Plan

In March 2018 the NSW Government released the Greater Sydney Region Plan: A Metropolis of Three Cities. The Plan proposes a Metropolis of 3 unique but connected cities – Western Parkland City, Central River City (that contains the Blacktown LGA) and Eastern Harbour City.



The Greater Sydney Region Plan:

- sets a 40-year vision (to 2056) and establishes a 20-year plan to manage growth and change for Greater Sydney in the context of social, economic and environmental matters
- informs the district and local plans and the assessment of Planning Proposals
- assists infrastructure agencies to plan and deliver for growth and change and to align their infrastructure plans to place-based outcomes
- informs the private sector and the wider community on the growth management and infrastructure investment intentions of government.

The Greater Sydney Region Plan is structured under 4 themes:

- Infrastructure and Collaboration
- Liveability
- Productivity
- Sustainability.

Within these themes are 10 directions that contain a potential indicator followed by a suite of objectives, with each objective supported by a strategy or strategies.

The amendments proposed are minor and will not have an adverse impact on the objectives and actions contained in the Greater Sydney Region Plan.

#### b) Central City District Plan

The Greater Sydney Commission's 'Central City District Plan' (released in March 2018) provides a 20-year vision for the district. The Central City District encompasses the Cumberland, Parramatta, The Hills and Blacktown council areas. The District Plan provides details as to how the objectives for Greater Sydney can be achieved.

The District Plan contains themes, planning priorities, objectives and actions.

The amendments proposed are minor and will not have an adverse impact on the objectives and actions contained in the Central City District Plan.

Attachment 7 details consistency with the Greater Sydney Region Plan and Central City District Plan.

### 4.2.2 Is the Planning Proposal consistent with Council's local strategy or other local strategic plan?

#### a) Our Blacktown 2036 - Community Strategic Plan (CSP)

Yes. The Planning Proposal is consistent with Council's Community Strategic Plan.

#### b) Blacktown Local Strategic Planning Statement 2020

Yes. The Planning Proposal is consistent with the following Planning Priorities of the Blacktown Local Strategic Planning Statement:

 Local Planning Priority 4 (LPP4): Respecting heritage and fostering healthy, creative, culturally rich and socially connected communities.



- Local Planning Priority 6 (LPP6): Creating and renewing great places and centres.

Further comment on the consistency with strategic directions of CSP and the proposed provisions within the LSPS is provided in Attachment 7.

### 4.2.3 Is the Planning Proposal consistent with applicable State Environmental Planning Policies?

Yes. The proposal is consistent with applicable State Environmental Planning Policies and deemed State Environmental Planning Policies (Attachment 8).

### 4.2.4 Is the Planning Proposal consistent with applicable Ministerial Directions (s.9.1 Directions by the Minister)?

Yes. The section 9.1 Directions applicable to the Planning Proposal are addressed in Attachment9. The Planning proposal is consistent with the applicable Ministerial Direction.

A detailed assessment of consistency of the proposal with new Direction 4.3 Flooding is undertaken and included in Attachment 10.

#### 4.3 Section C - Environmental, Social and Economic Impacts

# 4.3.1 Is there any likelihood that critical habitat or threatened species, populations or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

No. The Planning Proposal is not proposing amendments to State Environmental Planning Policy (Sydney Region Growth Centres) 2006 that will have adverse impacts on ecological communities, threatened species or critical habitat. It should be noted that:

- Part of the site subject to realignments of zoning boundary is mapped as
   Biodiversity Certified and, in its cleared state, presents no evidence of habitat or communities of threatened species.
- Precincts 1, 2 and 3 have already been zoned for residential development and have been cleared accordingly under previous DA consents.
- Part of the site subject to rezoning is Biodiversity Certified and has been cleared in accordance with previous DA consents.

### 4.3.2 Are there any other likely environmental effects as a result of the Planning Proposal and how are they proposed to be managed?

No. The Planning Proposal will not result in any negative environmental impact.

- a) The proposed zoning boundary realignments will:
  - align zone boundaries with appropriate lot boundaries and associated approved land uses;
  - reflect Transport for NSW plan for widening of Richmond Road;



 remove unwarranted barriers to future development which may result from the erroneous split zoning on some of the lots.

As the proposal is for very minor changes to the alignment of zoning boundaries, there are no likely environmental effects.

- b) The proposed rezoning of SP2 Local Drainage is unlikely to have negative impacts:
  - The proposed rezoning is in response to a change in circumstance, where Council
    no longer needs the parcel of land for drainage purposes. If the land remains zoned
    SP2 Local Drainage it will likely remain undeveloped as the permitted uses are
    strictly limited to drainage related uses. This is undesirable from neighbourhood,
    urban design and safety perspectives.
  - Required infrastructure to support residential uses has already been planned and is currently being installed. This makes it a highly suitable parcel for residential use and helps to ensure that new infrastructure in the release area is fully utilised.
  - · The proposed rezoning of the redundant SP2 drainage land will:
    - increase the area zoned R3 Medium Density Residential by 4,107.5 sqm. This represents an increase of approximately:
      - o 3.3% from the R3 current area of 12.23 ha
      - o 0.9% of the residential zoned land (R2 and R3) at the site of 44.96 ha.
    - Approximately half of this will be taken up by a road, leaving approximately 2,000 sqm for potential residential development.
    - Allow for an estimated 5 -10 dwellings, assuming a minimum residential density of 25 dwellings per hectare (the proposed minimum) (Attachment 11).
  - Precincts 1, 2 and 3 combined have Development Application approval to accommodate a total of 1,860 dwellings; Precinct 1 (285 lots), Precinct 2 (Concept for 1,421 units) and Precinct 3 (154 lot). The addition of an estimated 5-10 dwellings is extremely unlikely to result in substantive impacts on the environment, the road network or emergency flooding evacuation.
  - It is noted that the applicant is no longer intended to proceed with the approved concept scheme in Precinct 2 for 22 four storey residential flat buildings containing up to 1,421 units (DA ref SPP-16-04469). Instead, a new concept layout has been developed (which includes the subject SP2 Local Drainage zoned parcel Attachment 12) that will yield an estimated 307 dwellings in the R3 Medium Density Residential zoned area of Precinct 2. This represents an overall reduction of 1,114 dwellings against the approved concept plan, making any environmental impacts highly unlikely. It is also noted that this is only a draft plan and has not been submitted to Council yet and has no approval for that.
- c) The proposed amendment to heritage boundary will not have negative impacts:
  - A letter of support for this Planning Proposal has been provided by TKD Architects. It refers to the Clydesdale Estate Conservation Management Plan (endorsed by Heritage NSW December, 2017) and states that the proposal, as it relates to the Heritage Map, is supported, as:



- Precincts 1, 2 and 3 is identified in the CMP as being of little heritage significance (CMP Precinct 5: Former Woodland);
- iii. The development controls established in the Blacktown City Council Growth Centre Precincts Development Control Plan 2010 (amended October 2020), in particular the site-specific controls for the Clydesdale Estate in Schedule 6 of the DCP (Marsden Park Precinct DCP), are sufficient to ensure that new residential development within these precincts will not result in any additional adverse impacts on the rural landscape setting of the Clydesdale Estate; and

Note: "CMP Precincts" refers to areas of the Site as described in the CMP and are not the same as "Precincts" as referred to in this Planning Proposal.

- The proposed amendments to the Heritage Map is consistent with the principles of the Clydesdale Estate Conservation Management Plan (CMP – GBA Heritage, 2017) as endorsed by Heritage NSW (December 2017).
- As a result of the proposed heritage boundary amendment, most of the landowners in Precincts 1, 2 and 3 will no longer have to seek heritage approval from Council. However, site specific exemptions have been granted for properties impacted by the State Heritage Curtilage.
- It is considered that Precincts 1, 2 and 3 are already subject to residential
  development, regardless of the status of the Heritage Map. The site specific
  exemption now granted allows for DAs to be considered, provided they meet the
  development standards, without referral to Heritage NSW thus making the
  approval process simpler and easier.

### 4.3.3 How has the Planning Proposal adequately addressed any social and economic effects?

- a) The proposed zoning boundary realignments will not have any negative social and economic impacts as the proposal is for very minor changes to the zoning boundaries. However, it will have positive social and economic effects as the amendment will provide additional clarity, accuracy and certainty to landowners and developers. Further, it will help to remove potential unwarranted barriers to future development which may result from the erroneous split zoning on some of the lots.
- b) The proposed rezoning of SP2 Local Drainage to R3 Medium Density Residential will not have any negative social and economic impacts as:
  - It will provide an opportunity to use the land for more suitable land use that is
    consistent with surrounding land uses while it is not anymore needed for its initial
    purpose.
  - Required infrastructure to support residential uses has already been planned and is currently being installed. This makes it a highly suitable parcel for residential use and helps to ensure that new infrastructure in the release area is fully utilised.

#### Commented [AR20]:

Amendment 3B (Removing the heritage affectation from part of the site along Richmond Road) is excluded from Planning Proposal.

This section is updated to address Gateway Determination condition 1a and to make the Plan consistent with the advice from Heritage NSW.

#### Commented [AR21]:

Amendment 3B (Removing the heritage affectation from part of the site along Richmond Road) is excluded from Planning Proposal.

This section is updated to address Gateway Determination condition 1a and to make the Plan consistent with the advice from Heritage NSW.



Clydesdale Estate Planning Proposal – Amendment to State Environmental Planning Policy (Sydney Region Growth Centres) 2006 (May 2022)

- It has site-specific merit as, if the land was to remain zoned SP2 it will likely remain
  undeveloped as the permitted uses are strictly limited to drainage related uses. This
  is undesirable from neighbourhood amenity, safety and urban design perspectives.
- c) The proposed amendment to heritage boundary will not have negative social and economic impacts noting that the Clydesdale Estate CMP states:
  - Precincts 1, 2 and 3 (identified in the CMP as CMP Precinct 5: Former Woodland) is
    of little heritage significance.
  - The development controls established in the Blacktown City Council Growth Centre
    Precincts Development Control Plan 2010 (amended October 2020), in particular
    the site specific controls for the Clydesdale Estate in Schedule 6 of the DCP
    (Marsden Park Precinct Development Control Plan), are sufficient to ensure that
    new residential development within these precincts will not result in any additional
    adverse impacts on the rural landscape setting of the Clydesdale Estate.

#### 4.4 Section D - State and Commonwealth interests

#### 4.4.1 Is there adequate public infrastructure for the Planning Proposal?

The proposed amendments will not impact on the provision or demand for public infrastructure.

- a) The proposed realignment of zone boundaries will not result in any increase in future number or density of dwellings over the site. Therefore, no additional public infrastructure will be required. The detailed technical studies undertaken during the planning of the precinct remain valid.
- b) As discussed above, the proposed rezoning will open up approximately 2,000 sqm of land for medium density residential development and likely to cater for 5-10 additional dwellings. This represents only a marginal increase against the existing total of 44.96 ha of residential zoned land across Precincts 1, 2 and 3 (together approved for up to 1,860 dwellings).
  - The proposed rezoning is therefore unlikely to result in the need for increased overall capacity requirements for public infrastructure or primary utilities. The planned infrastructure is considered adequate.
- c) Removal of the heritage affectation from majority of Precincts 12 and 3 will have no impact on the future number or density of dwellings over the site. Therefore, no additional public infrastructure will be required.

### 4.4.2 What are the views of State and Commonwealth public authorities consulted in accordance with the Gateway determination?

As the subject site (Clydesdale Estate) is a listed heritage item of State Significance, Council has consulted with Heritage NSW. However, Council has not received any feedback.

**Commented [AR22]:** Not the entire precincts to address Gateway Determination condition 1a and to make the Plan consistent with the advice from Heritage NSW.



Clydesdale Estate Planning Proposal – Amendment to State Environmental Planning Policy (Sydney Region Growth Centres) 2006 (May 2022)

Page 25 of 26

Consultation with public authorities will occur post-gateway as identified in the gateway determination.

#### 5. Mapping

The proposed amendments to State Environmental Planning Policy (Sydney Region Growth Centres) 2006 – North West Growth Centre maps are attached at Attachment 6, which includes amendments to the following maps:

- Land Zoning Map: Sheet LZN\_002, LZN\_005
- Height of Building Map: Sheet HOB 002, HOB 005
- Land Reservation Acquisition Map: Sheet LRA\_002, LRA\_005
- Residential Density Map: Sheet RDN\_002, RDN\_005
- Minimum Lot Size Map: Sheet LSZ\_002, LSZ\_005
- Heritage Map: Sheet HER\_001, HER\_002, HER\_005

#### 6. Community consultation

The Planning Proposal will be publicly exhibited in accordance with the Gateway Determination. A notice advising of the public exhibition period and copy of the exhibition material will be placed on Council's website.

#### 7. Timeline

The proposed timetable for the Planning Proposal is set out in Table 3 below:

#### Table 3. Project timeline

Stage	Estimated Date
Gateway Determination	December 2021
Public exhibition	May 2022
Consider submissions	June 2022
Council resolution to adopt the Plan	July 2022
Forward Planning Proposal to Department of Planning, Industry and Environment for the Minister to make the plan	August 2022

**Commented [AR23]:** Updated to reflect the timeframe identified in Gateway Determination.



Clydesdale Estate Planning Proposal – Amendment to State Environmental Planning Policy (Sydney Region Growth Centres) 2006 (May 2022)

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## **Current land uses on the site and background**

#### 1. Site Uses

The table below provides a description of the current and intended future land uses at the Site:

Precinct	Uses
1	<ul> <li>Predominantly zoned R2 Low Density Residential, with smaller portions of SP2 Infrastructure (Drainage).</li> </ul>
	<ul> <li>Low density residential housing construction has recently commenced following the registration of subdivision (approved under DA ref JRPP-16- 03316).</li> </ul>
	<ul> <li>Future precinct will be characterised by single and double storey detached dwelling houses with some open space / drainage land at the eastern and western boundaries.</li> </ul>
2	Currently vacant.
	<ul> <li>Predominantly zoned R3 Medium Density Residential, with smaller portions of R2 Low Density Residential and SP2 Infrastructure (Drainage).</li> </ul>
	DA approval exists for the concept masterplan including 22 x 4 storey residential flat buildings with a total of 1,421 units (DA ref SPP-16-04469) over 11 super lots (approved separately under DA ref: DA-19-00926). This
	scheme is no longer intended to proceed, instead, a revised scheme consisting of medium density dwelling houses will be proposed (Refer Attachment 13 of the Planning Proposal for Precinct 2 concept layout).
3	Currently vacant.
	<ul> <li>Zoned R2 Low Density Residential.</li> <li>Remediation works and civil subdivision works were due to commence in June 2021 in accordance with approved DA-18-01249 for subdivision into 154 residential lots.</li> </ul>
	The future precinct will be predominantly characterised by single and double storey detached dwelling houses.
4	Subject to the requirements of the Heritage NSW endorsed Conservation Management Plan. The site is currently vacant except for the Clydesdale Homestead which is undergoing restoration works.
	<ul> <li>Zoned E3 Environmental Management, E2 Environmental Conservation and SP2 Infrastructure (Classified Road).</li> </ul>
	The future precinct will be predominantly open space and conservation lands. An adaptive reuse plan will be documented as part of the development of this precinct.
5	Currently vacant.  Zanad REA Public Respection and CR2 Legal Praise re-
	<ul> <li>Zoned RE1 Public Recreation and SP2 Local Drainage.</li> <li>The future precinct will be used as open space, playing fields and water</li> </ul>
	quality management. An ultimate water quality raingarden has been approved and construction is intended to commence in the coming months.

#### 2. Project Background

The below provides a summary of the relevant DAs and associated information which has resulted in the need for this Planning Proposal. A full list of all the DAs relating to the site is provided in Attachment 2 of the Planning Proposal.

#### DA 16/04366 - Procedural Subdivision into 5 Super lots / Precincts

In 2016, the initial DA for the subdivision of the Site (Parent Lot) into five super lots ("Precincts") was lodged. At that time, zoning maps were issued without fixed coordinates. As a result, the subdivision plans for this DA were made by overlaying the site boundaries onto the zone boundaries to determine the future location of precinct boundaries, roads and drainage corridors. This DA was approved on 26 November 2018. More recent zoning maps published in 2018 have adopted GIS coordinates not previously provided. This has resulted in several instances of zones encroaching over boundaries which were unintended.

#### DA 16/04611 - Bulk earthworks and associated drainage works

Consent was granted under DA 16/04611 on 15 October 2018 for bulk earth and drainage works across the site. The location of the approved works, including drainage channels, aligns with the 2016 zone mapping and the Precinct boundaries of the initial procedural DA for five super lots.

# JRPP 16/03316 – Subdivision of Precinct 1 into 285 residential lots, 4 drainage lots and 2 road reserve lots

Consent was granted under DA 16/03316 on 10 December 2018 for the residential subdivision of Precinct 1. Again, subdivision design aligned with the 2016 zone mapping and the Precinct boundaries as approved under the initial procedural DA for five super lots. Along both the eastern and western boundaries of Precinct 1, separate lots were created specifically for drainage purposes in accordance with the SP2 (Drainage) zone.

Figure 3 of the Planning Proposal shows the approved Precinct 1 subdivision overlaid onto the more recent 2018 zoning map overlaid. This shows:

- the SP2 (Drainage) corridor encroaches into the road and approved Precinct 1 residential lots.
- the R2 and R3 zoned land within Precinct 2 encroaches into the intended drainage land within Precinct 1.
- the SP2 Drainage corridor in the west of Precinct 1 encroaches into the approved (and now constructed) road.



# <u>DA 20/00797 – Procedural subdivision to excise 3 residue lots for future road widening of Richmond Road</u>

Consent was granted under DA 20/00797 on 5 November 2020 for the procedural subdivision of land adjacent to Richmond Road to create residue lots for future road widening by Transport for NSW. It involved the excision of three narrow corridors of land along the eastern most portions of Precincts 2, 4 and 5. It is intended that these three corridors will be transferred to Transport for NSW for road widening purposes. The land approved for excision is zoned SP2 Infrastructure (Classified Road).

The corridor excised from Precinct 2 was narrower than the SP2 Infrastructure (Classified Road) zoning had allowed for, in accordance with Transport for NSW's updated requirements (refer Attachment 5 of the Planning Proposal). This has resulted in a fine sliver of land remaining in the Precinct but still zoned SP2 Infrastructure (Classified Road).

## <u>SPP 16/04469 – Concept DA for 22 x 4 storey residential flat buildings containing 1,421</u> units in Precinct 2

Consent was granted on 23 December 2020 for the above described masterplan and concept DA in Precinct 2. The proponent no longer intends to proceed with the approved scheme and instead intends to develop Precinct 2 predominantly as medium density dwelling houses.

#### DA-18-01249 - Subdivision of Precinct 3 to create 154 residential lots

Consent was granted on 27 June 2019 for the subdivision of Precinct 3 into 152 residential lots and later amended to 154 residential lots under MOD-20-00144.





#### List of Development Applications and associated Modifications at the Site

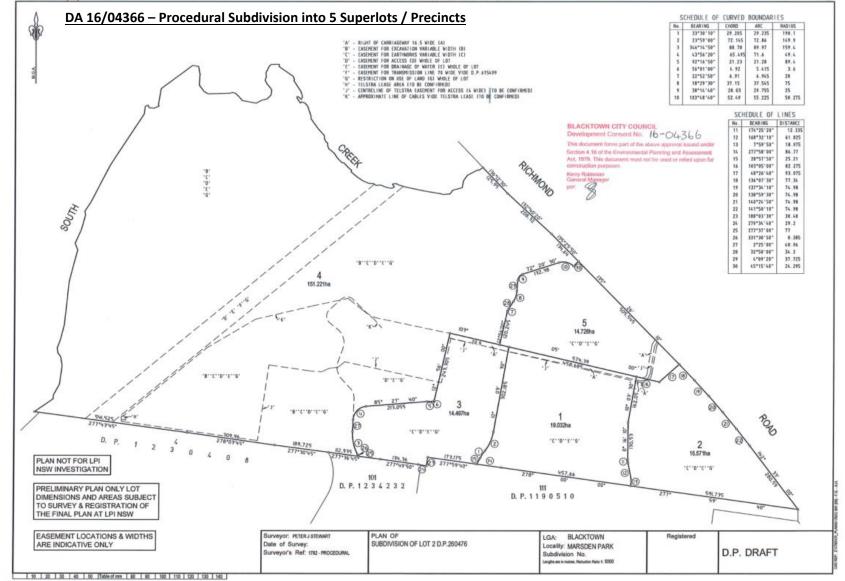
Lodged	Approved	DA Ref	<b>Description</b>	
Entire Site (	Entire Site (Parent Lot)			
12/8/16	26/11/18	DA-16-04366	Subdivision of parent lot into 5 superlots (precincts).	
16/9/19	15/10/18	DA-16-04611	Bulk earthworks involving balanced cut/fill works and associated drainage works.  MOD-18-00588 (approved 31/01/2019)  amending the wording of several conditions regarding demolition, importation of VENM / clean fill, remediation procedures and access from Richmond Road.  MOD-19-00447 (approved 27/04/2020)  revised sediment basin within the area of land to the north of Road No.2, and the removal of fill earthworks associated with the future sports field.  MOD-20-00156 (approved 23/12/2020)  for a cap and containment area to be constructed in the location of an existing farm dam, which is being decommissioned (and associated contamination of the dam remediated) as part of the approved bulk earthworks.  MOD21/00194 (pending approval)  Amendments to various conditions relating to heritage, construction management and remediation.	
Precinct 1		I		
24/6/16	10/12/18	JRPP-16-03316	Subdivision of Precinct 1 into 280 residential lots, 4 residue lots and 4 drainage lots, associated earthworks, tree removal, new roads and stormwater drainage works.  MOD-18-00665 (approved 19/12/18) Description modified to "285 residential lots, residue lots, 4 drainage lots and 2 road reserves"  MOD-19-00025 (approved 18/3/19) Subdivision divided into 3 stages and addition of a collector road in the southern boundary.  MOD-19-00303 (approved 29/11/19) Amendments to staging.	

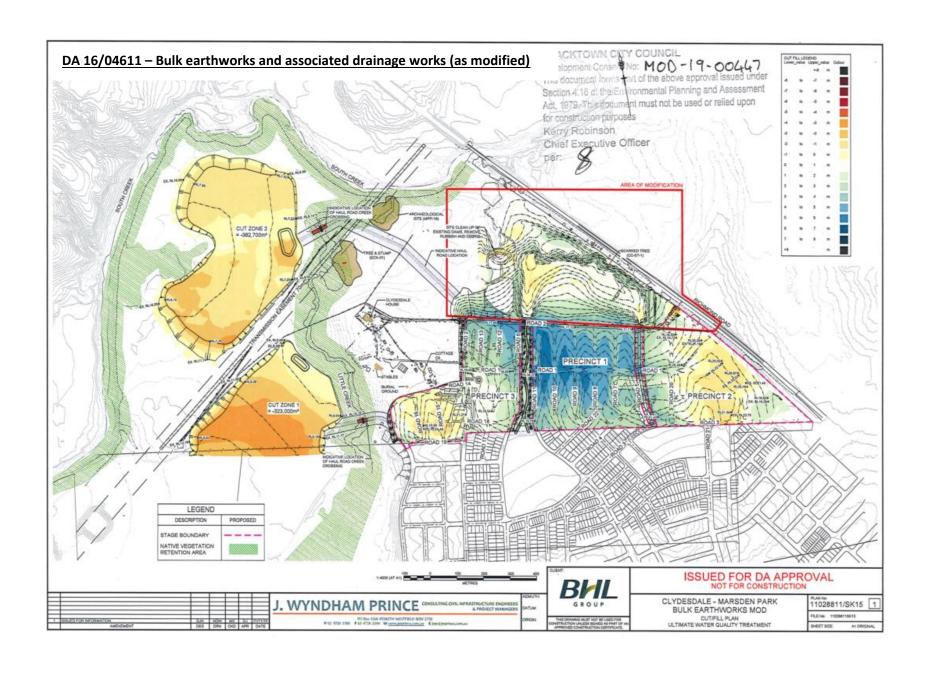


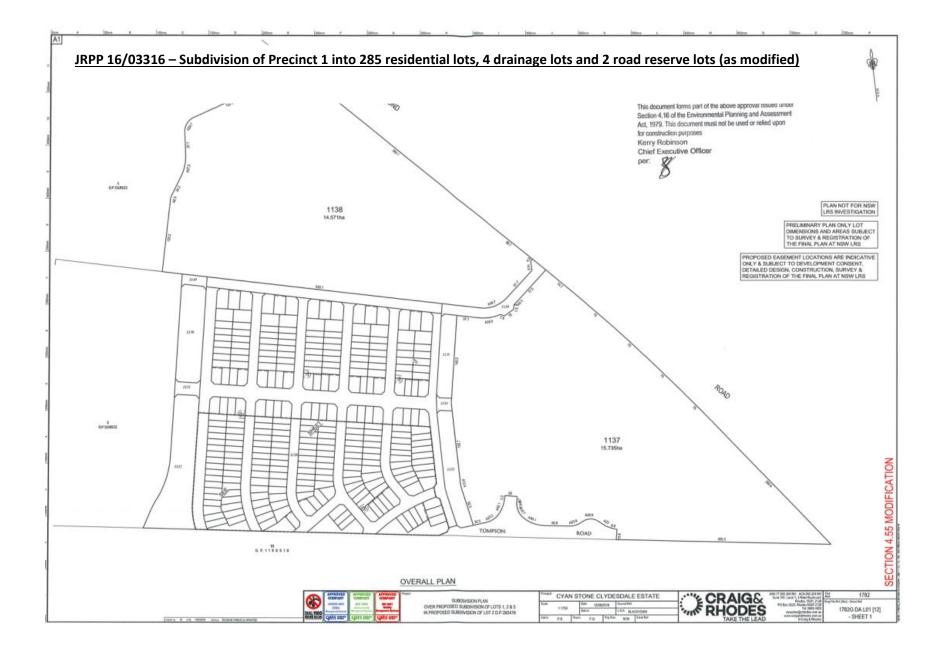


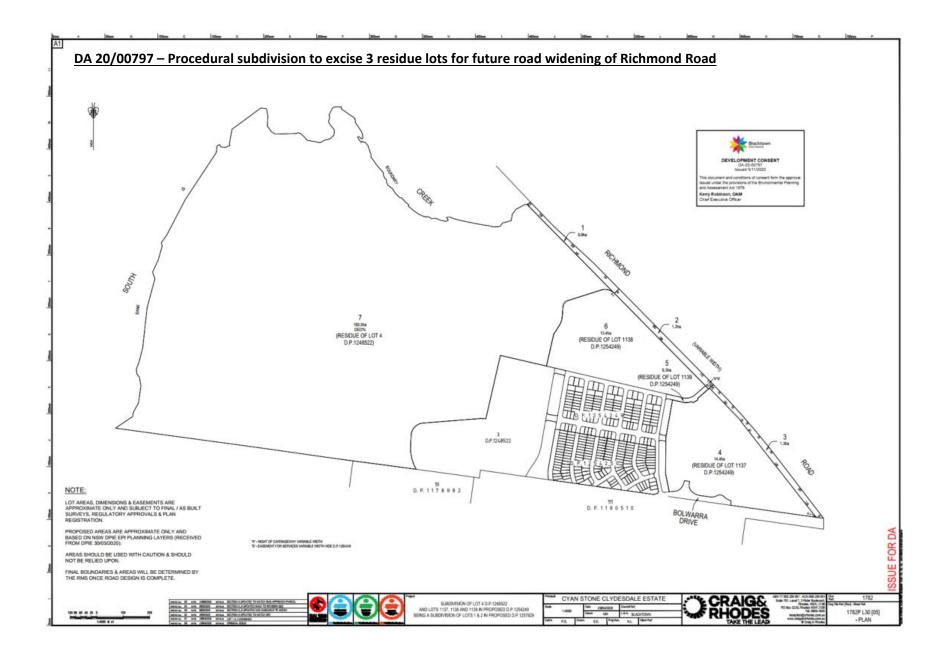
Lodged	Approved	DA Ref	Description
6/4/20	17/6/20	DA-20-00465	Boundary adjustment and subdivision of 8 residual lots and 5 residential lots (approved under JRPP-16-03316 (as modified) and DA-17-00404 (as modified)) into 31 residential lots and associated civil works,
Precinct 2	·		
27/6/19	29/10/20	DA-19-00926	Subdivision of Precinct 2 into 11 super lots and 2 residue lots including new roads and drainage works.
23/12/16	23/12/20	SPP-16-04469	Concept DA for 22 x 4 storey residential flat buildings [across the 11 lots approved under DA-19-00926] containing 1,421 units
18/10/19	Pending approval	SPP-19-00011	Construction of 2 x 4 storey residential flat buildings [within superlot 1 & 2] for 202 apartments [1, 2 & 3 bedrooms], basement parking and associated works
Precinct 3			
12/07/18	27/6/19	DA-18-01249	subdivision of Precinct 3 into 152 residential lots
			MOD-2-00144 (approved 20/05/2021)
			amended to 154 residential lots
General			
12/12/18	23/8/19	DA18-02473	Advertising signage and sales office
			MOD-20-00141 (pending approval)
			Amendments to car parking arrangements
29/7/19	19/3/20	DA-19-01098	Display (exhibition) Village DA
19/5/20	5/11/20	DA-20-00797	Procedural subdivision to excise 3 residue lots for future road widening of Richmond Road
			MOD-21-00090 (approved 23/3/21)
			Amendments to heritage related conditions.

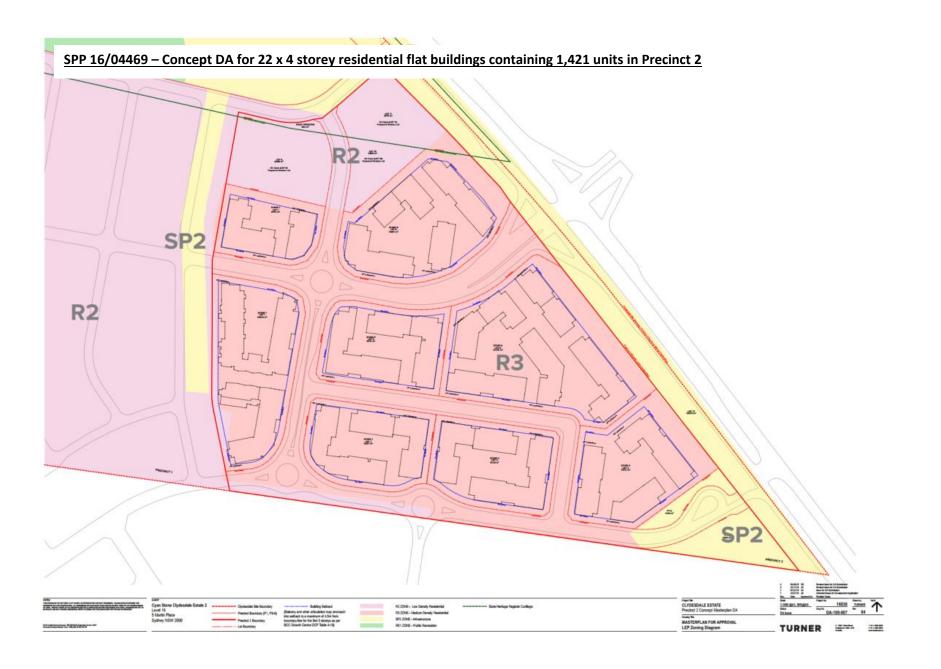


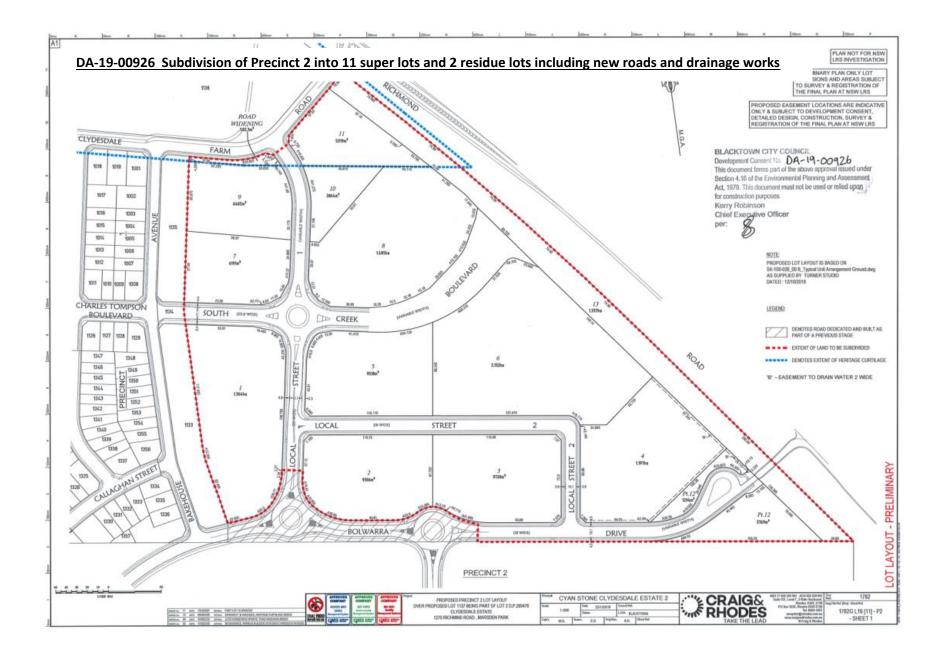


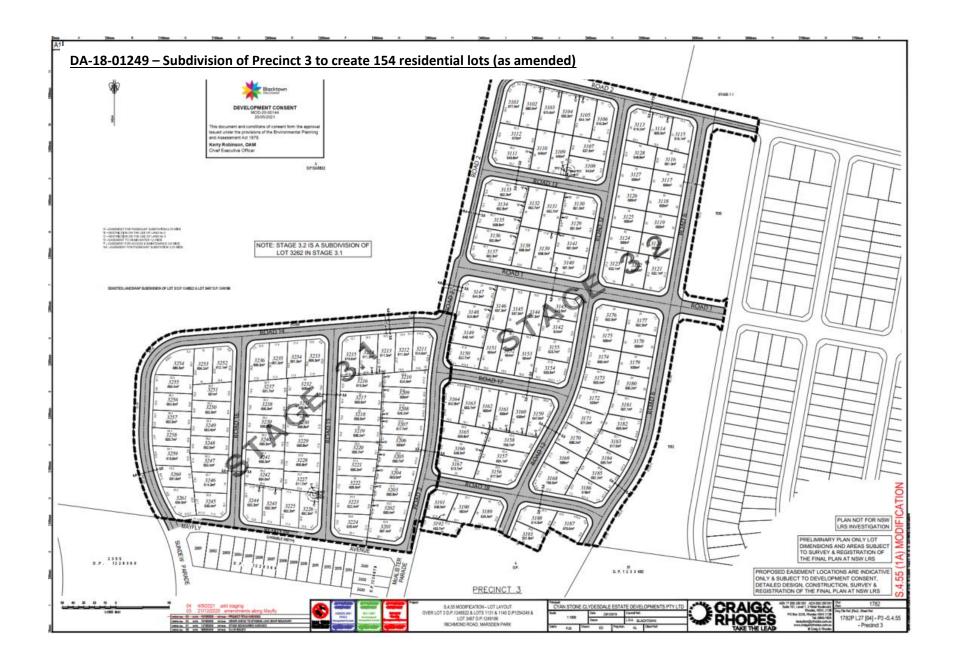












# Heritage Council of New South Wales





State Heritage Register - SHR 00674. Plan 1713 Clydesdale - House, Barn, Cottage and Farm Landscape Marsden Park

Gazettal Date: 02/04/1999

0 250 500 750 1,000 Metres Scale: 1:17,000

Datum/Projection: GCS GDA 1994



#### Legend



30 March 2021



Boyuan Holdings Limited Level 16 5 Martin Place Sydney NSW 2000

Attention: Simon Burk

Dear Simon

Subject: Clydesdale Estate, Marsden Park

Proposed Amendments to State Environmental Planning Policy (Sydney Growth Centres) 2006

It is understood that BHL are currently updating a planning proposal zoning boundary amendment application to Blacktown City Council. It is also understood that Council has requested that the heritage map in *State Environmental Planning Policy* (*Sydney Growth Centres*) 2006 be amended to excise the areas subject to residential development in Precincts 1, 2 and 3 and the land dedicated for the widening of Richmond Road from the Clydesdale Estate.

The heritage map in the SEPP currently includes all of the land that makes up Lot 2, DP 260476 known as 'Clydesdale House—farmers cottage and barn'. Since gazettal of the SEPP, the land zoned 'residential' has been subject to separate subdivision proposals to create Precincts 1, 2 and 3, in preparation for new residential development. More recently, three narrow parcels of land immediately adjacent to Richmond Road have been dedicated for its widening in the future.

The current SEPP heritage map (as it applies to the Clydesdale Estate) and the proposed amendments to the mapping have been documented by Craig & Rhodes—see attached.

Excising of the subject land from the heritage map for the Clydesdale Estate is supported for the following reasons:

- Residential development in Precincts 1, 2 and 3 is being constructed on land identified in the CMP as being of little heritage significance (CMP Precinct 5: Former Woodland) it makes very little contribution to the rural landscape setting of the Clydesdale Estate. The development controls established in the Blacktown City Council Growth Centre Precincts Development Control Plan 2010 (amended October 2020), in particular the site-specific controls for the Clydesdale Estate in Schedule 6 of the DCP (Marsden Park Precinct DCP), are also sufficient to ensure that new residential development within these precincts will not result in any additional adverse impacts on the rural landscape setting of the Clydesdale Estate.
- The land dedicated for the widening of Richmond Road forms part of CMP Precinct 3: Northern Paddocks. While the CMP identifies the 'overall configuration and character of the precinct' as being of High heritage significance, the CMP also notes that the far-eastern part of the precinct, adjacent to Richmond Road, 'has almost no visual relationship with Precinct 1' and so makes very little contribution to the heritage values of the place. The 1980s gates at the relocated entry are also identified as being of little heritage significance, nevertheless they are to be relocated to the new boundary alignment as an interpretation measure for the 1980s entry to the site.

Sydney Level 1, 19 Foster Street, Surry Hills NSW 2010 Australia | T+61 2 9281 4399 Brisbane Level 14, 241 Adelaide Street, Brisbane QLD 4000 Australia | T+61 7 3087 0160

Principals Alex Kibble, Robert Denton, Megan Jones, John Rose | Practice Directors Melanie Mackenzie, George Phillips, Lachlan Rowe Associate Directors Ian Burgher, Angelo Casado, Asta Chow, Paul Dyson, David Earp, Anna Harris, Sean Williams Associates Rory Avis-Foster, Heiron Chan, Chloe Rayfield, Robin Sampson, Jordan Swebeck

NSW Nominated Architects Robert Denton Registration No 5782 | Alex Kibble Registration No 6015

In addition to the above, it is proposed to excise that part of Precinct 3 that falls within the SHR boundary for the Clydesdale Estate and the land dedicated to the widening of Richmond Road. As the process is lengthy, Heritage NSW has agreed to put in place site-specific exemptions for new development within those residential areas located within the SHR boundary as an interim measure. The site-specific exemptions are currently being finalised.

In addition to amending the heritage map of the SEPP it is also recommended that the following be amended:

- The heritage map in the Marsden Park Precinct DCP (see Figure 3.6 of the DCP); and
- The schedule 5 listing of the Clydesdale Estate in the Marsden Park Precinct DCP to reflect the changes to the property description. The 'item name' for the listing should also be amended to better capture the significant site elements of the Clydesdale Estate. One possibility could be 'Clydesdale Estate—Clydesdale House, stables, cottages, burial ground and rural landscape setting'.

Please do not hesitate to contact me for further clarification.

Yours sincerely

TANNER KIBBLE DENTON ARCHITECTS PTY LTD

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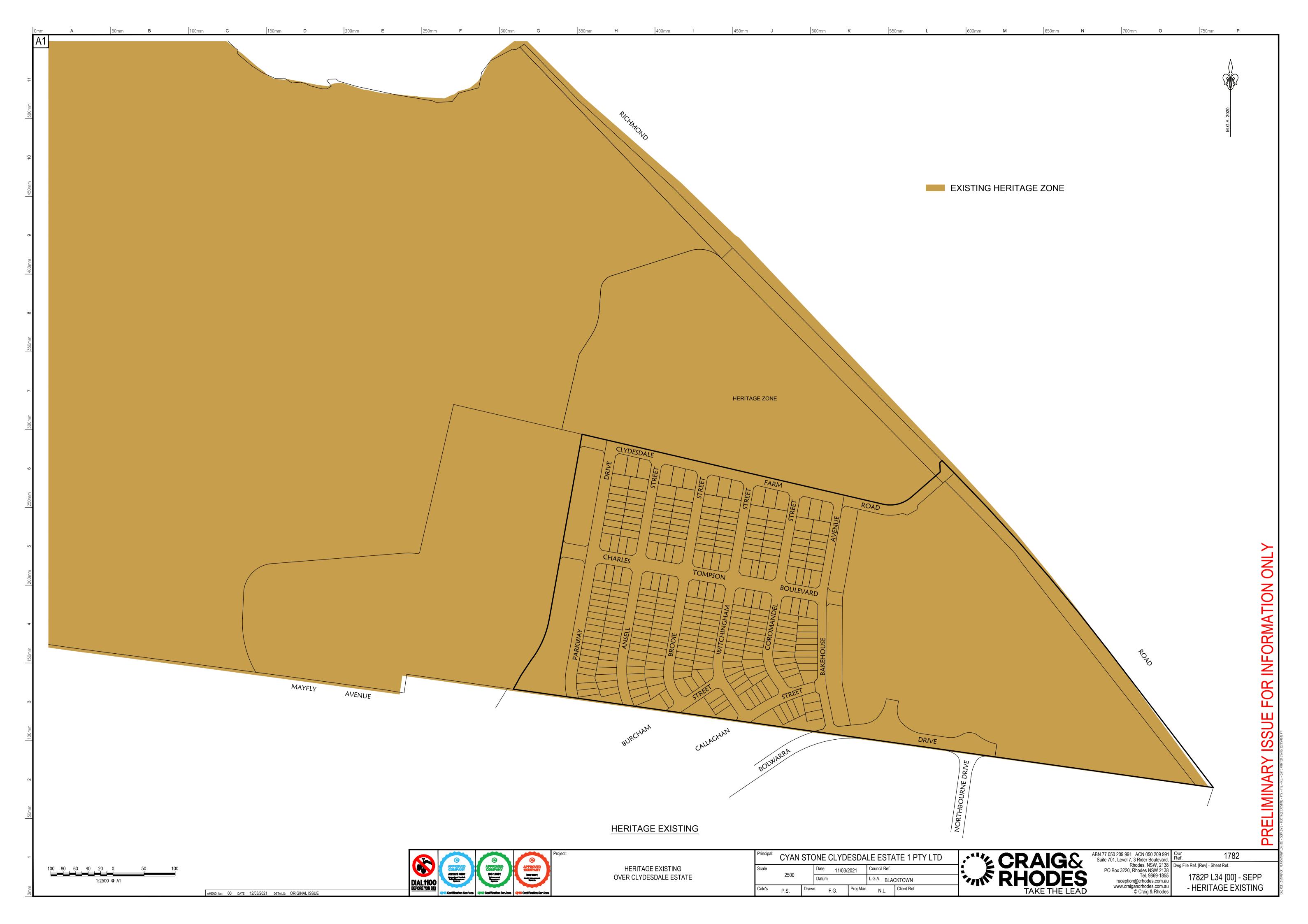
Sean Williams

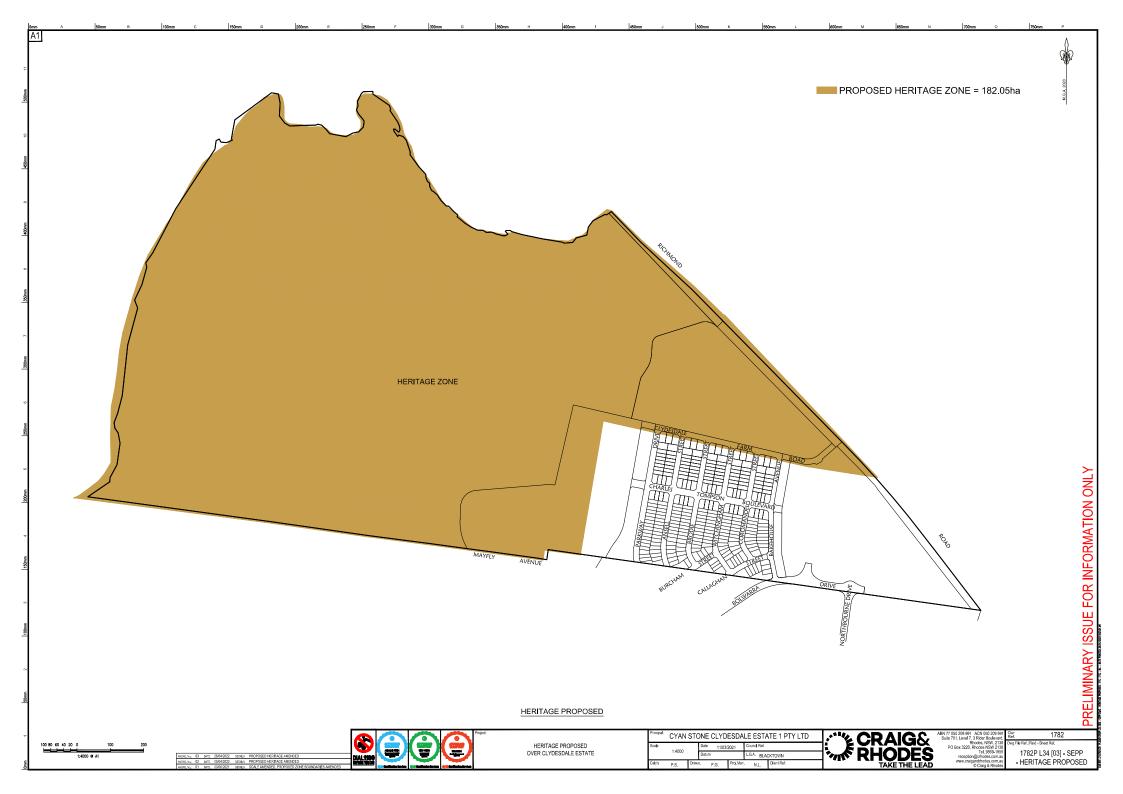
Associate Director

Attachments: Existing SEPP Heritage Mapping for the Clydesdale Estate

Proposed amended SEPP Heritage Mapping for the Clydesdale Estate









# **Advice from Transport for NSW**







14 August 2020

TfNSW Reference: SYD20/00947/01

Council Reference: SPP-16-04469; DA-19-00926; SPP-19-00011; LEP-20-0003

Chief Executive Officer Blacktown City Council PO Box 63, BLACKTOWN NSW 2148

Dear Sir,

LAND TO BE ACQUIRED BY TRANSPORT FOR NSW (TfNSW) RICHMOND ROAD UPGRADE FROM ELARA BOULEVARD TO HERITAGE ROAD WITHIN 1270 RICHMOND ROAD MARSDEN PARK NSW 2765 (LOT 2 IN DP 1248522)

As you aware, TfNSW is in the process of upgrading Richmond Road, between Elara Boulevard and Heritage Road, Marsden Park. BHL Group has recently approached TfNSW and demonstrated that the ultimate design for Richmond Road upgrade could be accommodated within the proposed road reserve.

I am writing to confirm that TfNSW has no objection to reduce the SP2 (Classified Road) land within Lot 2 of DP1248522 in accordance with the 'bold red line' illustrated in Appendix A – Craig & Rhodes Drawing Marsden Park Clydesdale Stage 2 Subdivision Plan including Richmond Road (Preliminary) Design (drawing reference 1782P L29[04] dated 19/05/2020 of this Letter.

TfNSW raises no objection for the rezoning of land outside of the reduced SP2 land for residential purposes. Please note that all other comments/requirements provided by TfNSW for these development applications are still applicable.

If you have any further questions, I would be pleased to take your call on 8849 2219 or please email <a href="mailto:development.sydney@rms.nsw.gov.au">development.sydney@rms.nsw.gov.au</a> I hope this has been of assistance.

Yours sincerely

Pahee Rathan

Senior Land Use Assessment Officer

Transport for NSW

27 Argyle Street, Parramatta NSW 2150 | Locked Bag 5085, Parramatta NSW 2124 P (02) 8849 2666 | W transport.nsw.gov.au | ABN 18 804 239 602

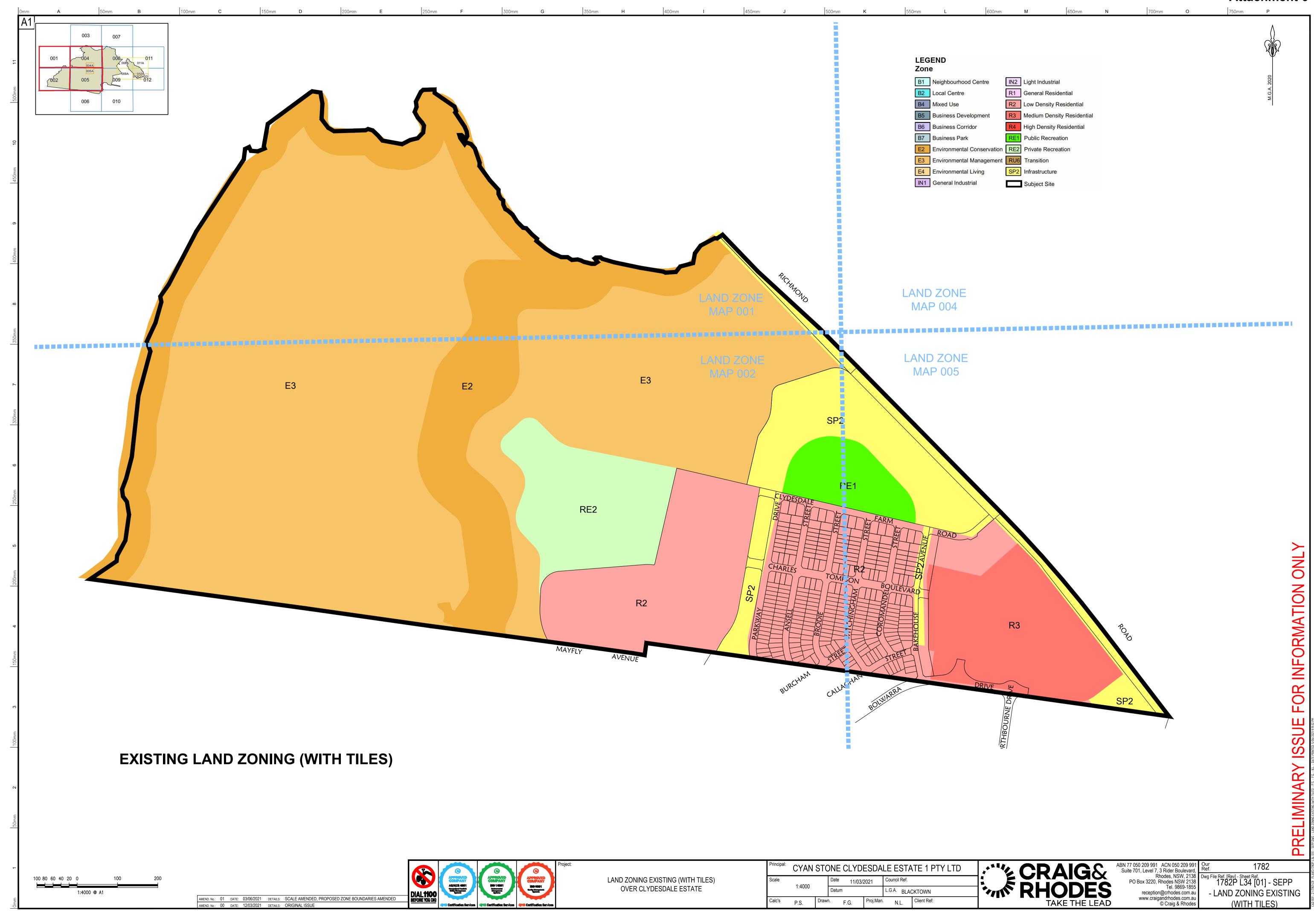


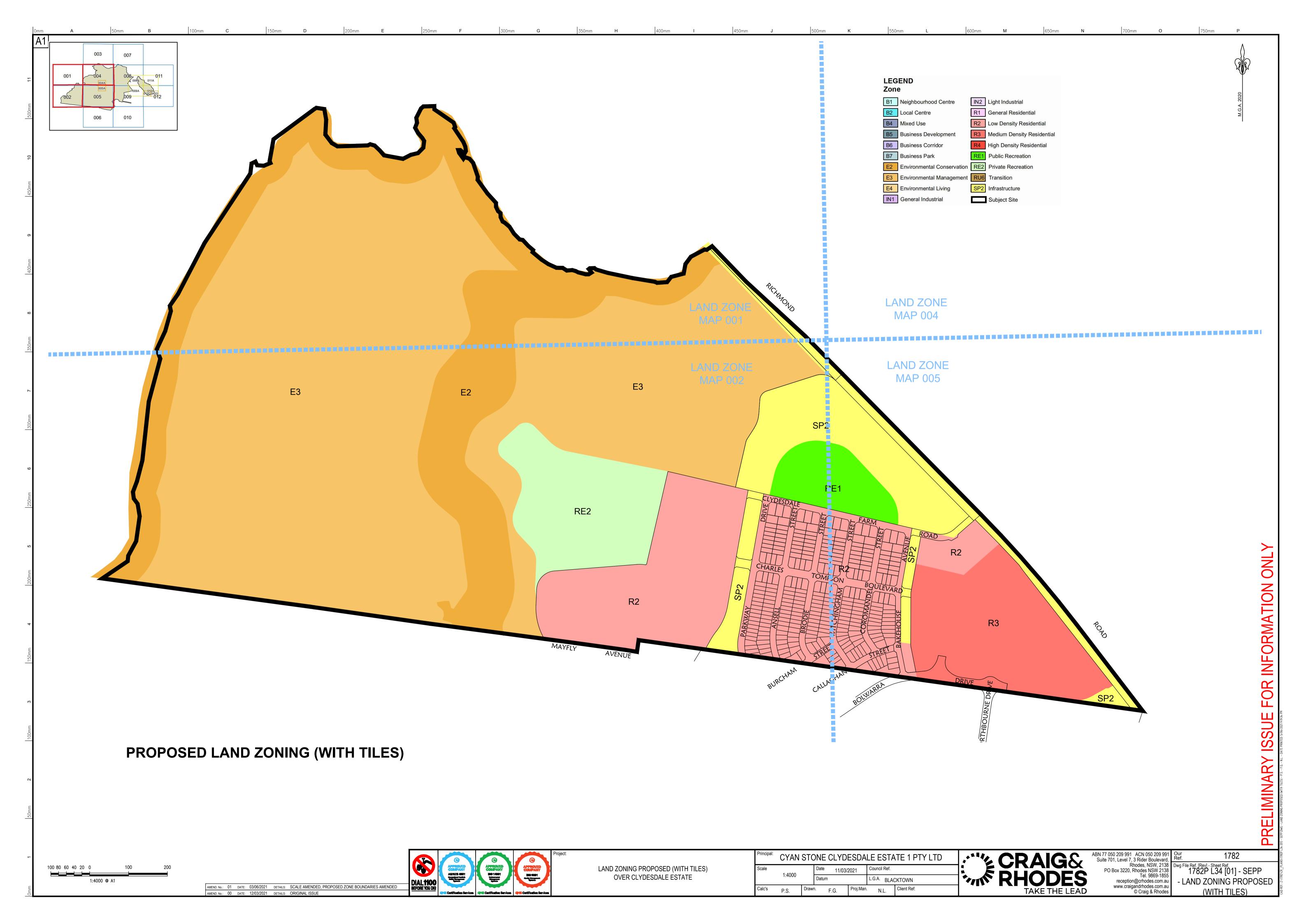


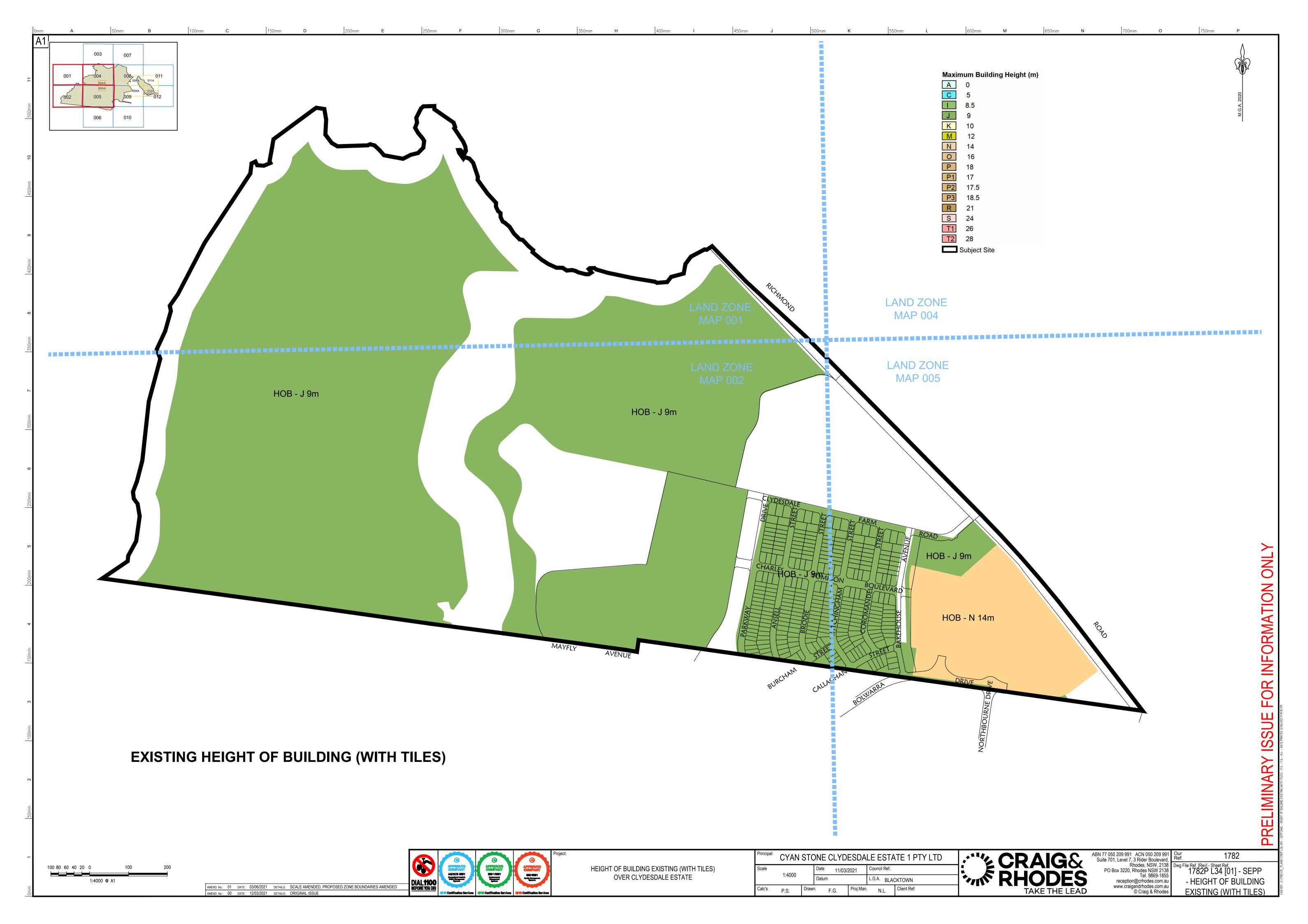
# **Appendix A** –Clydesdale Stage 2 Subdivision Plan including Richmond Road (Preliminary) Design

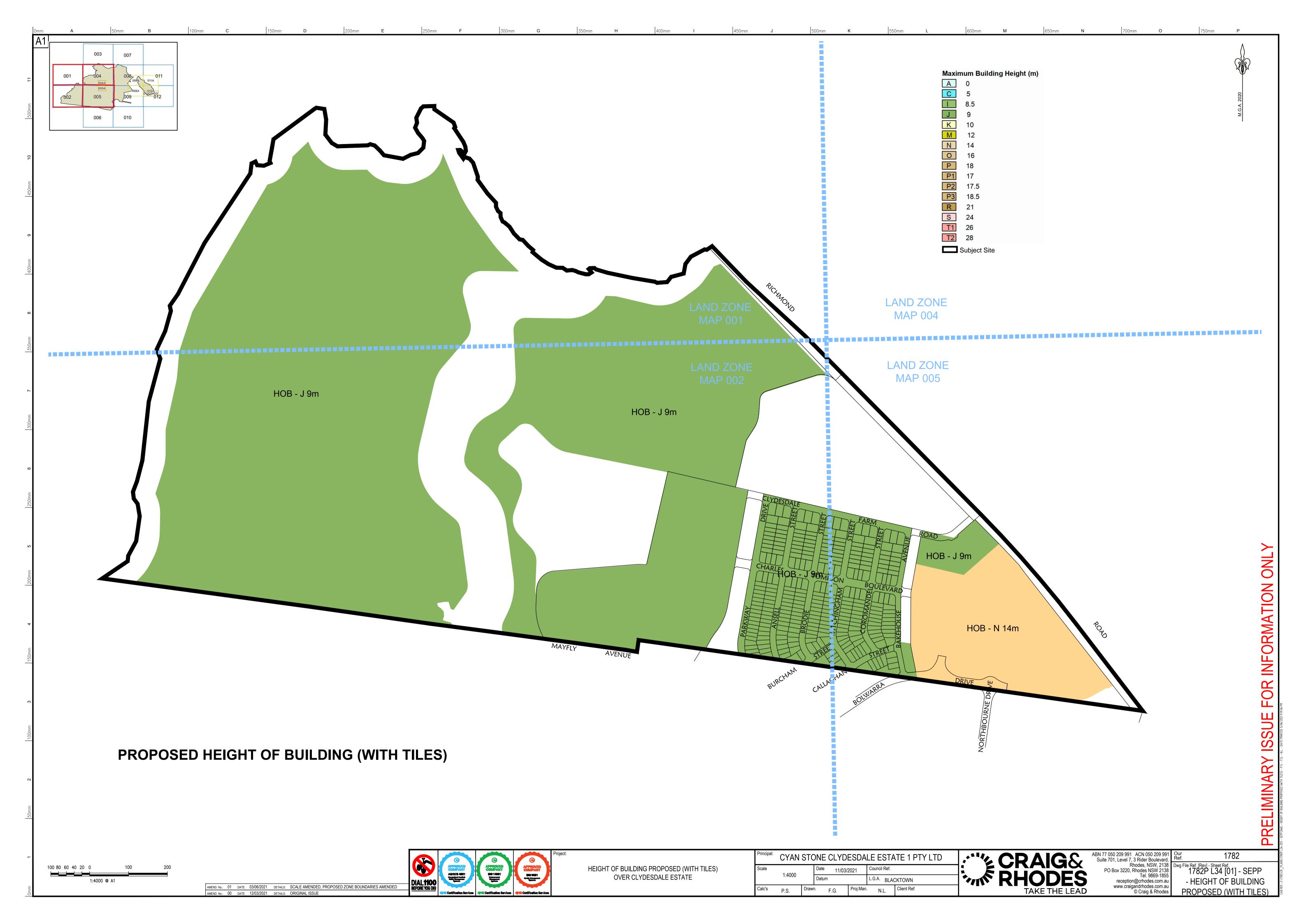


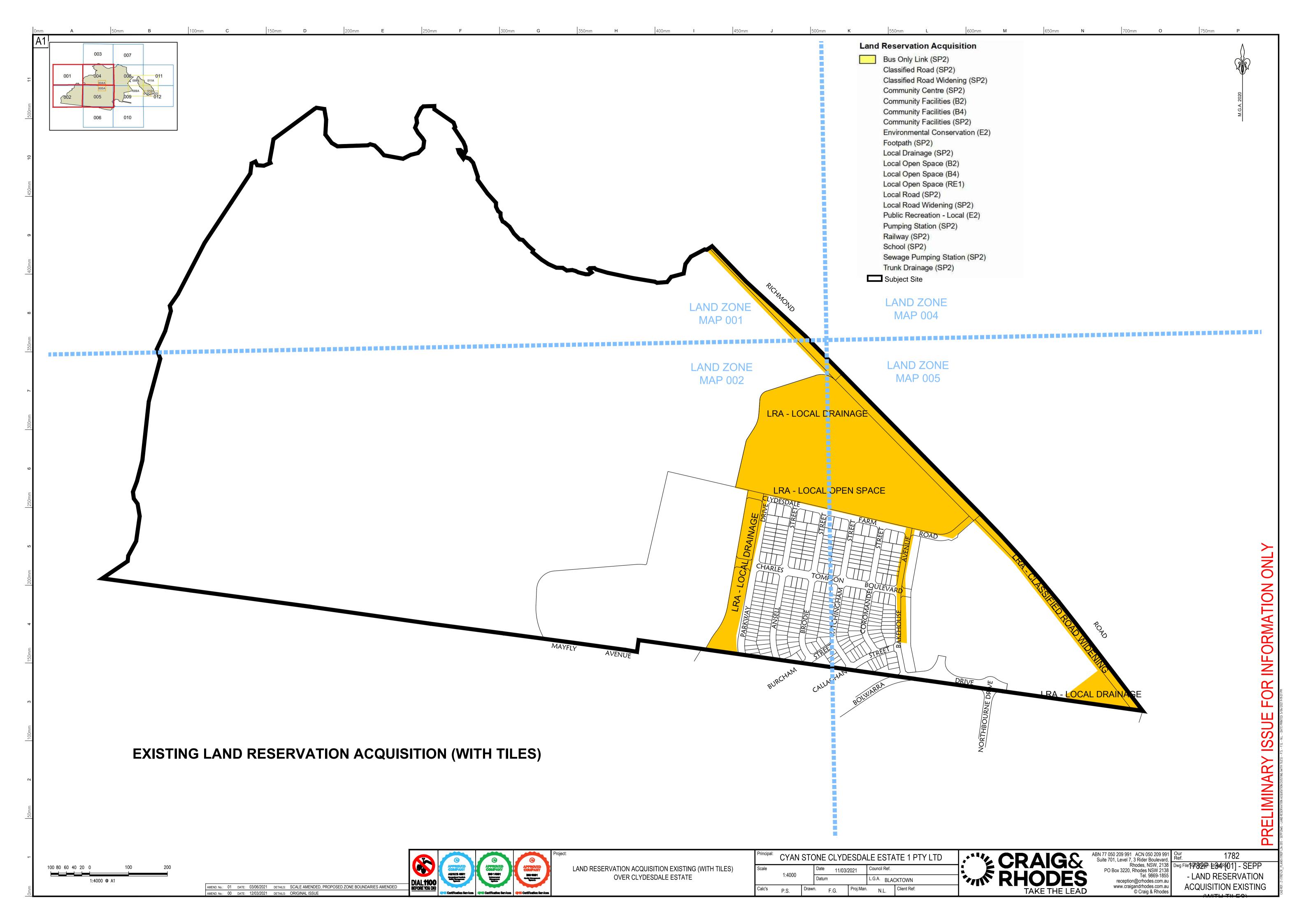


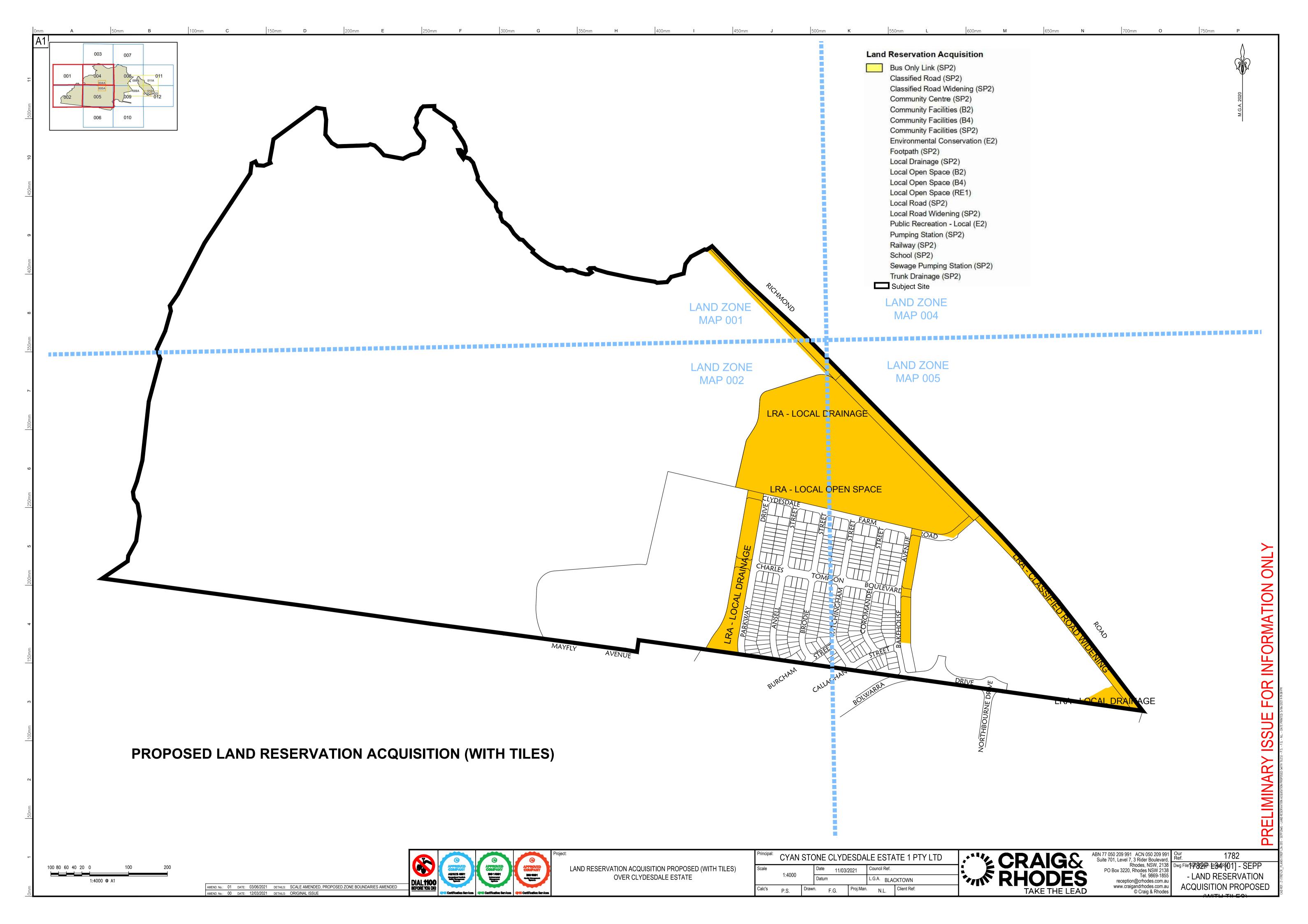


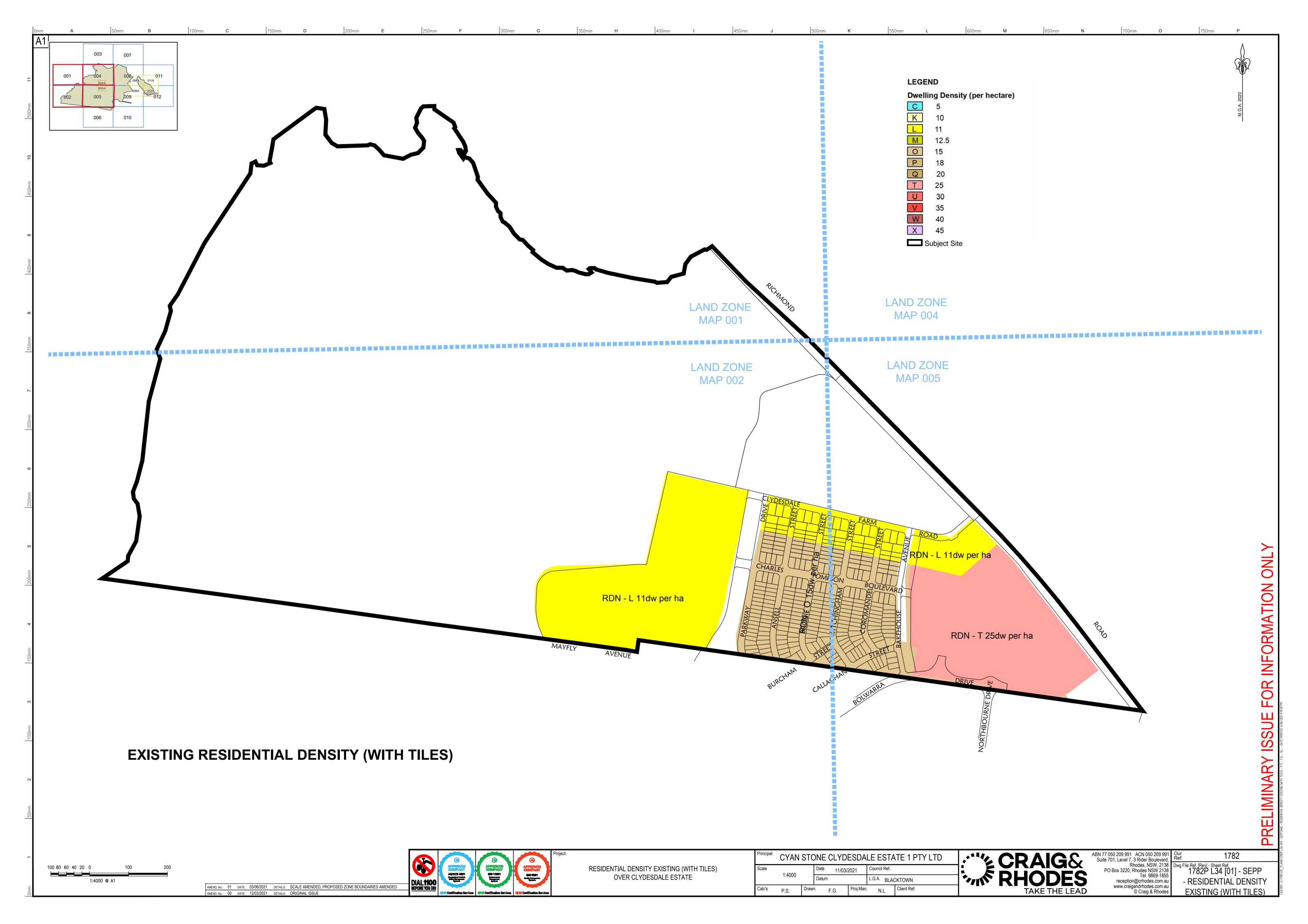


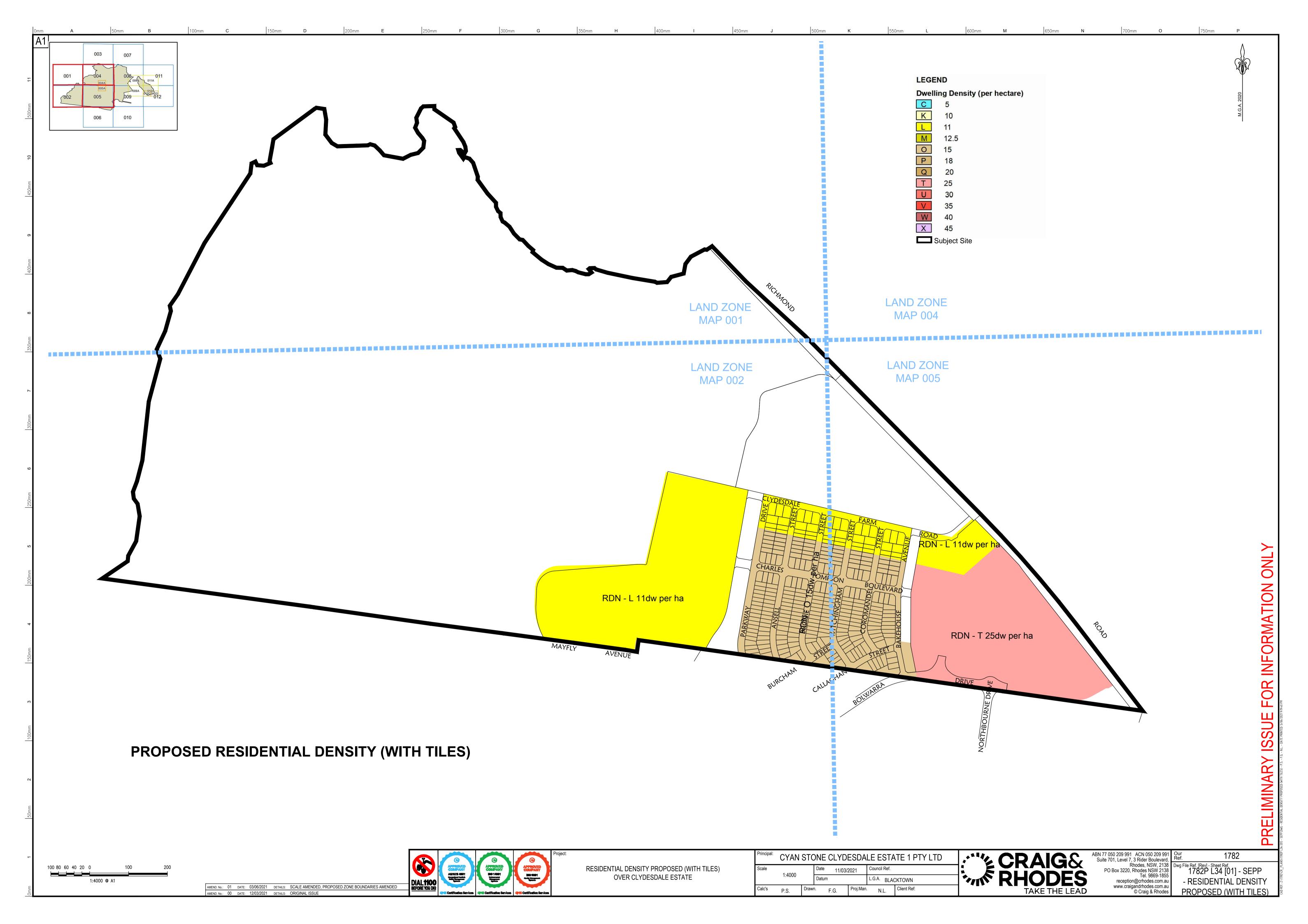


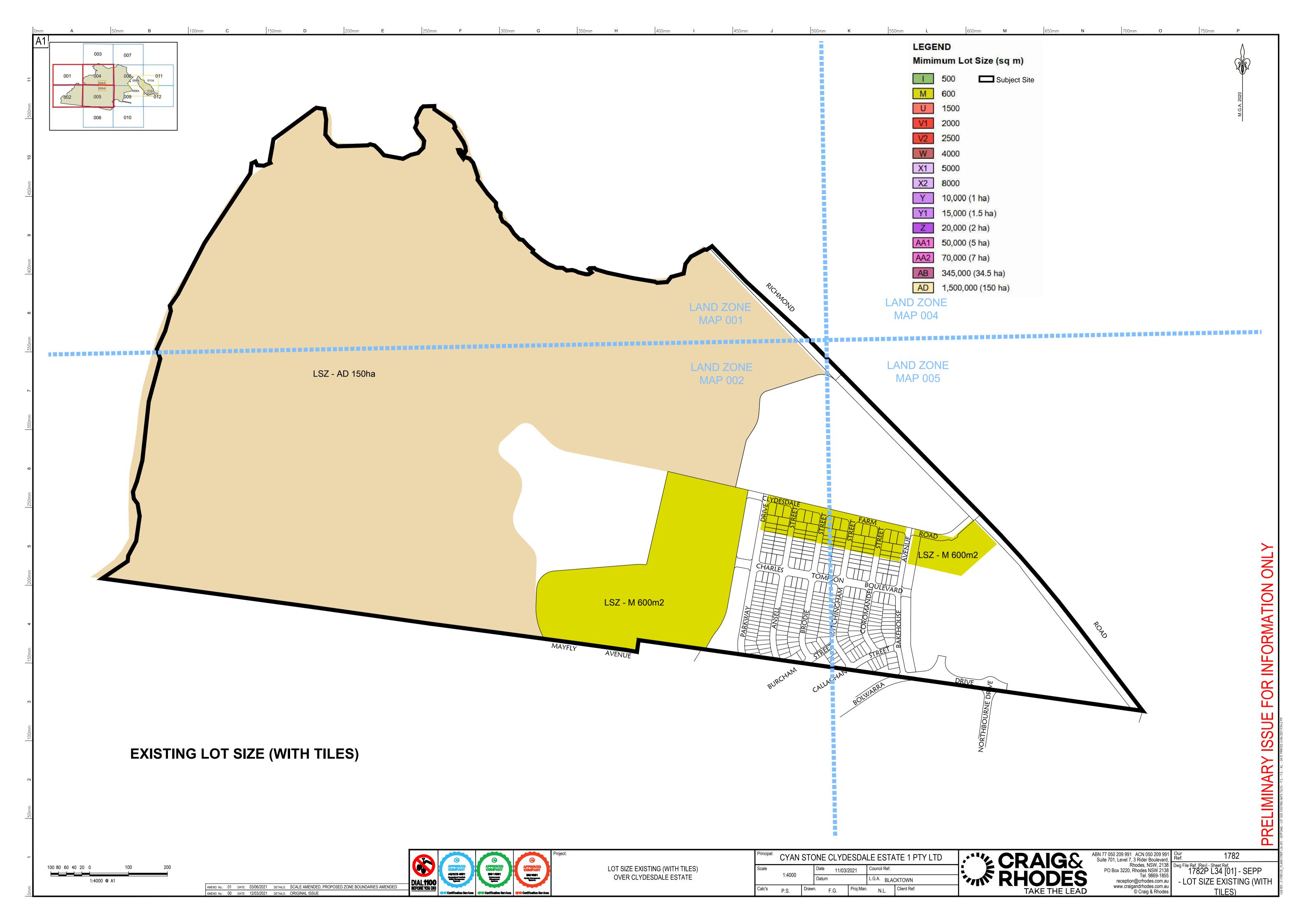


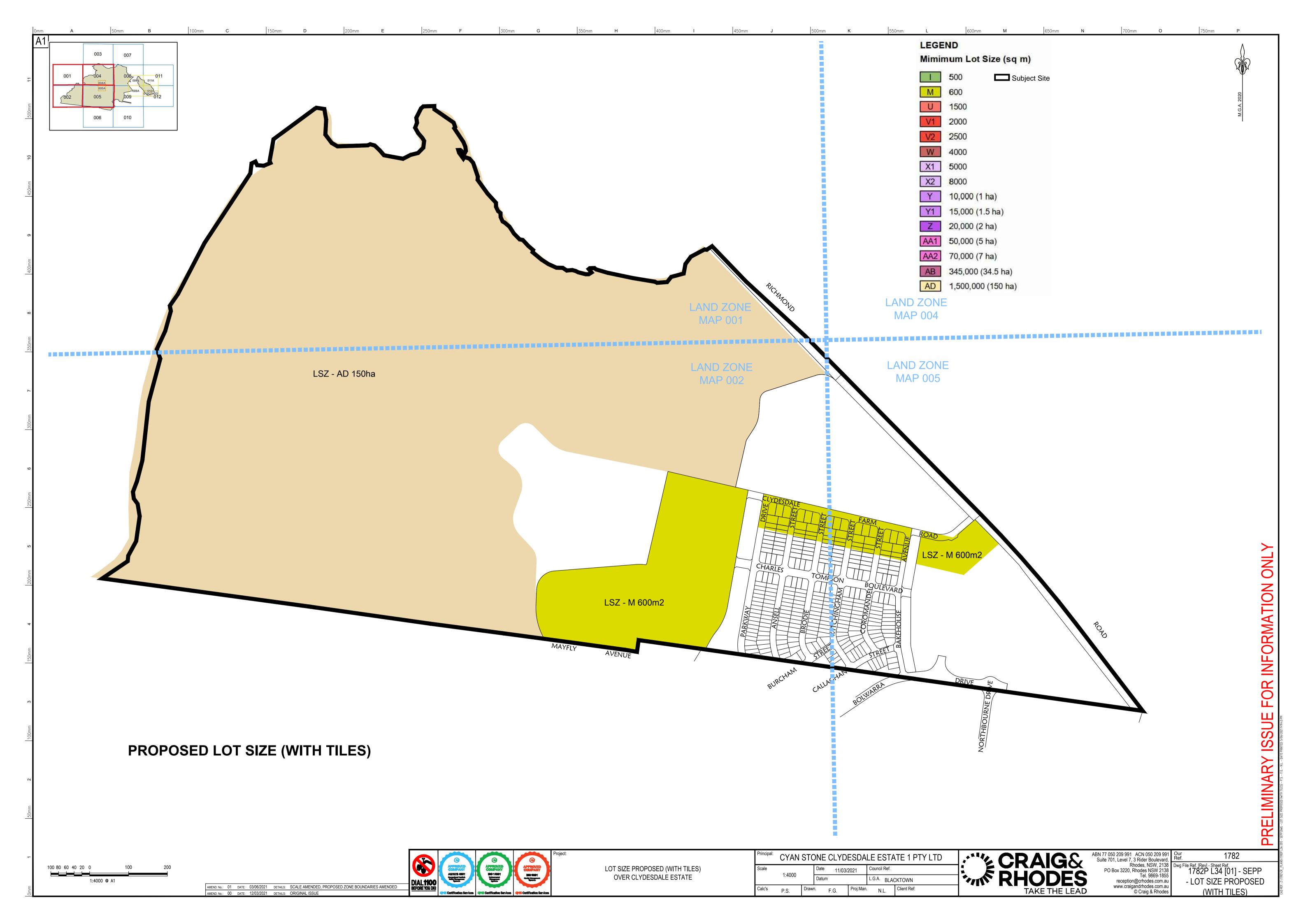


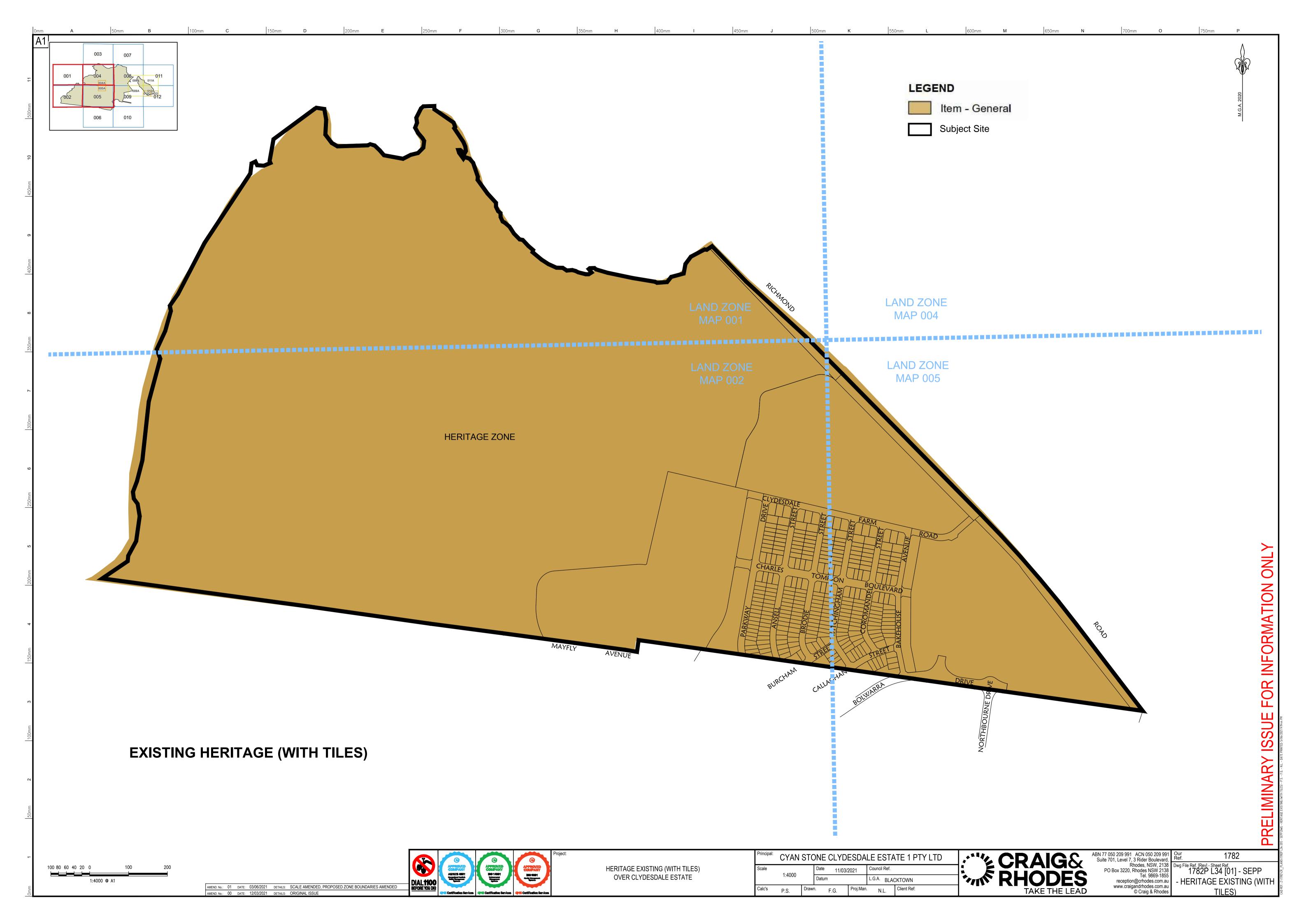


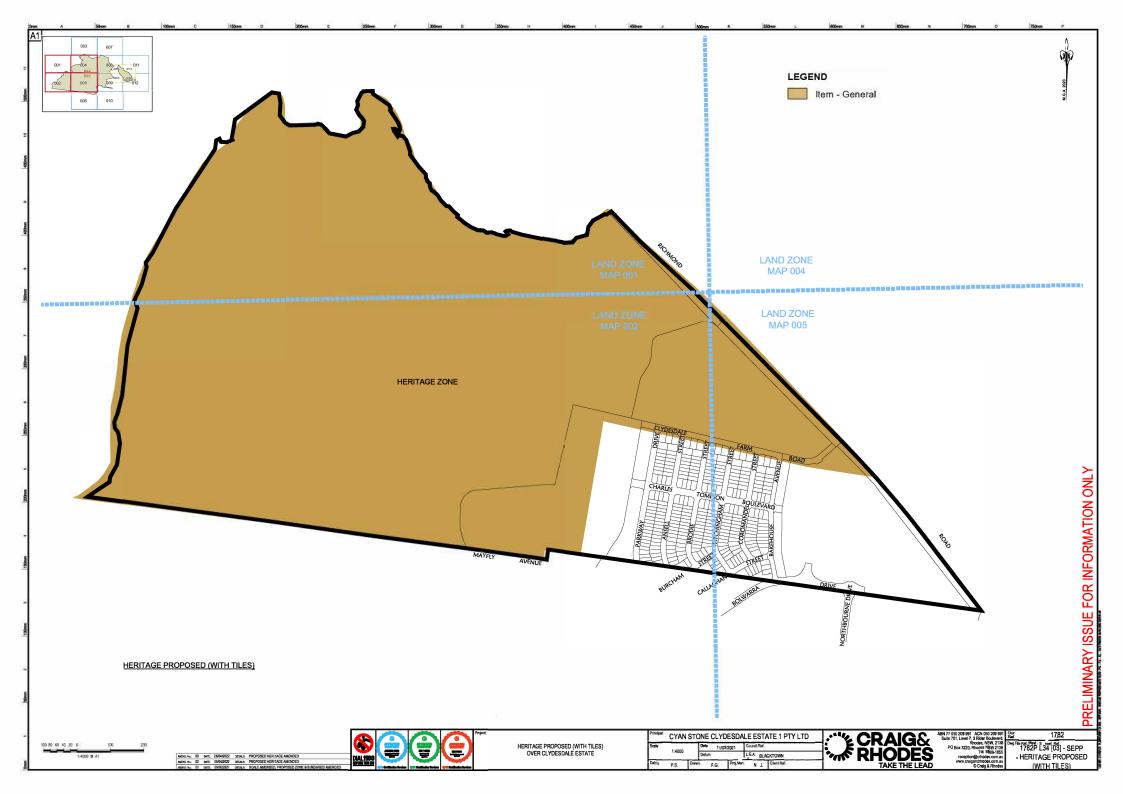














# Deleted - Attachment 7 - Proposed Schedule 5 Environmental Heritage



# Consistency with Greater Sydney Region Plan, Central City District Plan, Blacktown Community Strategic Plan and Blacktown Local Strategic Planning Statement 2020

#### 1 Greater Sydney Region Plan – A Metropolis of 3 Cities

Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
Infrastructure an	d Collaboration	•	
A city supported by infrastructure	Objective 1: Infrastructure supports the 3 cities	N/A	N/A
	Objective 2: Infrastructure aligns with forecast growth – growth infrastructure compact	N/A	N/A
	Objective 3: Infrastructure adapts to meet future needs	N/A	N/A
	Objective 4: Infrastructure use is optimised	N/A	N/A
A collaborative city	Objective 5:  Benefits of growth realised by collaboration of governments, community and business	N/A	N/A
Liveability			o <del>i</del>
A city for people A city of great places	Objective 6: Services and infrastructure meet communities' changing needs	N/A	N/A
	Objective 7: Communities are healthy, resilient and socially connected	N/A	N/A
	Objective 8	N/A	N/A



Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
	Greater Sydney's communities are culturally rich with diverse neighbourhoods		
	Objective 9: Greater Sydney celebrates the arts and supports creative industries and innovation	N/A	N/A
	Objective 10: Greater housing supply	Yes	The Planning Proposal is not directly related to this objective; however, the proposed zoning boundary realignment is to ensure the alignment of the approved uses with appropriate zone. This will remove unwarranted barriers to future development which may result from the erroneous split zoning on some of the residential lots.
	Objective 11: Housing is more diverse and affordable	Yes	<ul> <li>The Planning Proposal is not directly related to this objective; however, the proposed zoning boundary realignment is to ensure the alignment of the approved uses with appropriate zone. This will remove unwarranted barriers to future development which may result from the erroneous split zoning on some of the residential lots.</li> <li>The proposed rezoning of a small parcel of land from SP2 Infrastructure to R3 Medium Density has strategic merit as:         <ul> <li>Required infrastructure to support residential uses has already been planned and is currently being installed. This makes it a highly suitable parcel for residential use and helps to ensure that new infrastructure in the release area is fully utilised.</li> <li>is in response to a change in circumstance, where Council no longer needs the parcel of land for drainage purposes.</li> </ul> </li> </ul>



Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
			- The proposed rezoning has site-specific merit as, if the land was to remain zoned SP2 it will likely remain undeveloped as the permitted uses are strictly limited to drainage related items. This is undesirable from neighbourhood, urban design and safety perspectives.
	Objective 12: Great places that bring people together	N/A	N/A
	Objective 13: Environmental heritage is identified, conserved and enhanced	Yes	<ul> <li>The proposed Heritage Map amendments strategically align with the earlier decision to rezone approximately 50 ha of the site's total 215 ha for residential development (i.e. Precincts 1, 2 and 3). Further, the amendments are in accordance with the Clydesdale Estate Heritage Management Plan which states:         <ul> <li>Precincts 1, 2 and 3 are identified in the CMP as being of little heritage significance.</li> <li>The land to be dedicated for the widening of Richmond Road 'has almost no visual relationship with [CMP] Precinct 1' and so makes very little contribution to the heritage values of the place.</li> </ul> </li> <li>(Note that "CMP Precincts" refers to areas of the Site as described in the CMP and are not the same as "Precincts" as referred to in this Planning Proposal).</li> <li>The significance of the heritage item on the site (Clydesdale House) has been considered and the proposed changes to heritage curtilage has no impact on the heritage item.</li> </ul>



Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
Productivity			
A well-connected	Objective 14:	N/A	N/A
city	A Metropolis of 3 Cities  – integrated land use and transport creates walkable and 30-minute cities		
	Objective 15:	N/A	N/A
	The Eastern, GPOP and Western Economic Corridors are better connected and more competitive		
	Objective 16:	N/A	N/A
	Freight and logistics network is competitive and efficient		
	Objective 17:	N/A	N/A
	Regional connectivity is enhanced		

Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
Jobs and skills for the city	Objective 18: Harbour CBD is stronger and more competitive	N/A	N/A
	Objective 19: Greater Parramatta is stronger and better connected	N/A	N/A
	Objective 20:	N/A	N/A
	Western Sydney Airport and Badgerys Creek Aerotropolis are economic catalysts for Western Parkland City		
	Objective 21: Internationally competitive health, education, research and innovation precincts	N/A	N/A
	Objective 22: Investment and business activity in centres	N/A	N/A
	Objective 23: Industrial and urban services land is planned, retained and managed	N/A	N/A
	Objective 24:  Economic sectors are targeted for success	N/A	N/A
Sustainability	targeted for success		
A city in its	Objective 25:	N/A	N/A
landscape	The coast and waterways are protected and healthier		
	Objective 26:	N/A	N/A
	A cool and green parkland city in the South Creek corridor		
	Objective 27:	N/A	N/A
	Biodiversity is protected, urban bushland and remnant vegetation is enhanced		



Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
	Objective 28: Scenic and cultural landscapes are protected	N/A	N/A
	Objective 29: Environmental, social and economic values in rural areas are protected and enhanced	N/A	N/A
	Objective 30: Urban tree canopy cover is increased	N/A	N/A
	Objective 31:  Public open space is accessible, protected and enhanced	N/A	N/A
	Objective 32: The Green Grid links parks, open spaces, bushland and walking and cycling paths	N/A	N/A
An efficient city	Objective 33:  A low-carbon city contributes to net-zero emissions by 2050 and mitigates climate change	N/A	N/A
	Objective 34: Energy and water flows are captured, used and re-used	N/A	N/A
	Objective 35:  More waste is re-used and recycled to support the development of a circular economy	N/A	N/A
A resilient city	Objective 36:  People and places adapt to climate change and future shocks and stresses	N/A	N/A
	Objective 37:	N/A	N/A



Directions	Objective	Does this objective apply to the Planning Proposal	How does this Planning Proposal implement the Direction and Objective?
	Exposure to natural and urban hazards is reduced		
	Objective 38:	N/A	N/A
	Heatwaves and extreme heat are managed		
Implementation			
Implementation	Objective 39:	N/A	N/A
	A collaborative approach to city planning		
	Objective 40:	N/A	N/A
	Plans refined by monitoring and reporting		

## 2 Central City District Plan

Planning Priorities	Does this priority apply to the Planning Proposal	How does this Planning Proposal implement the Planning Priority and Action
Infrastructure and Collaboration	1	
C 1:	N/A	N/A
Planning for a city supported by Infrastructure		
C 2:	N/A	N/A
Working through collaboration		
Liveability		
C 3:	N/A	N/A
Providing services and social infrastructure to meet people's changing needs		
C 4:	N/A	N/A
Fostering healthy, creative, culturally rich and socially connected communities		
C 5:	Yes	Proposed amendments are to reflect the
Providing housing supply, choice and affordability, with access to jobs, services and public transport		approved subdivision plans that facilitate the supply of more housing in the Blacktown LGA that is consistent with the vision for development outcomes for the area.
C 6:	N/A	N/A



Planning Priorities	Does this priority apply to the Planning Proposal	How does this Planning Proposal implement the Planning Priority and Action
Creating and renewing great places and local centres, and respecting the District's heritage		
Productivity		
C 7:	N/A	N/A
Growing a stronger and more competitive Greater Parramatta		
C 8:	N/A	N/A
Delivering a more connected and competitive GPOP Economic Corridor		
C 9:	N/A	N/A
Delivering integrated land use and transport planning for a 30-minute city		
C 10:	N/A	N/A
Growing investment, business opportunities and jobs in strategic centres		
C 11:	N/A	N/A
Maximising opportunities to attract advanced manufacturing and innovation in industrial and urban services land		
C 12:	N/A	N/A
Supporting growth of targeted industry sectors		
Sustainability		
C 13:	N/A	N/A
Protecting and improving the health and enjoyment of the District's waterways		
C 14:	N/A	N/A
Creating a Parkland City urban structure and identity, with South Creek as a defining spatial element		
C 15:	N/A	N/A
Protecting and enhancing bushland, biodiversity and scenic and cultural landscapes		
C 16:	N/A	N/A



Planning Priorities	Does this priority apply to the Planning Proposal	How does this Planning Proposal implement the Planning Priority and Action
Increasing urban tree canopy cover and delivering Green Grid connections		
C 17:	N/A	N/A
Delivering high quality open space		
C 18:	N/A	N/A
Better managing rural areas		
C 19:	N/A	N/A
Reducing carbon emissions and managing energy, water and waste efficiently		
C 20:	N/A	N/A
Adapting to the impacts of urban and natural hazards and climate change		
Implementation		· •
C 21:	N/A	N/A
Preparing local strategic planning statements informed by local strategic planning		
C 22:	N/A	N/A
Monitoring and reporting on the delivery of the plan		

## 3 Blacktown Community Strategic Plan

Strategic Direction	Compliance
A vibrant and inclusive City	The Planning Proposal is consistent with the Strategic Direction.
A clean, sustainable and healthy environment	The Planning Proposal is consistent with the Strategic Direction.
A smart and prosperous economy	The Planning Proposal is consistent with the Strategic Direction.
A growing city supported by accessible infrastructure	The Planning Proposal is consistent with the Strategic Direction.
A sporting and active city	The Planning Proposal is consistent with the Strategic Direction.
A leading city	The Planning Proposal is consistent with the Strategic Direction.



#### 4 Draft Blacktown Local Strategic Planning Statement 2020

The Blacktown Local Strategic Planning Statement (LSPS) sets out a 20 year land use vision and structure plan for Blacktown City.

The following Local Planning Priorities and Actions are relevant to this Planning Proposal:

Local Planning Priority	Action	How does this Planning Proposal implement the Planning Priority and Action?
Local Planning Priority 4 (LPP4): Respecting heritage and fostering healthy, creative, culturally rich and socially connected communities	Action 14 Maintain an updated heritage strategy  Action 15 Plan for facilities and spaces that foster healthy, creative, culturally rich, safe and socially connected communities  Action 16 Plan for arts, culture, health and social interaction opportunities in the masterplanning for	Action 14 Not directly relevant, however the amendments reflect the findings and recommendations of the endorsed Conservation Management Plan.  Action 15 N/A  Action 16 N/A
	Strategic Centres and Urban Renewal Precincts, supported by equitable funding	
Local Planning Priority 6 (LPP6) Creating and renewing great places and centres	Action 20 Undertake place-based planning appropriate to the hierarchy and role of each strategic centre and Urban Renewal Precinct	Action 20 N/A
	Action 22 Collaborate on planning for the Schofields and Seven Hills precincts and planning for the Marsden Park Strategic Centre	Action 22 N/A
	Action 23 Review planning controls to enhance and promote great places in Blacktown City	Action 23 The rezoning of a small portion of redundant SP2 Local Drainage zoned land to R3 Medium Density Residential will assist in enhancing the future amenity of the locale by removing the likelihood of the land being left vacant and untended.





# Consistency with applicable SEPPs and REPs

State Environmental Planning Policy	Consistency	Comment
SEPP No 19 - Bushland in Urban Areas	N/A	N/A
SEPP No 21 Caravan Parks	N/A	Not relevant
SEPP No 33 - Hazardous and Offensive Development	N/A	Not relevant
SEPP No 36 - Manufactured Home Estates	N/A	Not relevant
SEPP No 47 – Moore Park	N/A	Not relevant
SEPP No 50 - Canal Estate Development	N/A	Not relevant
SEPP No 55 - Remediation of Land	Yes	SEPP 55 applies to all land that is the subject of proposed development, including rezoning land. Clause 6(1) Contamination and remediation to be considered in zoning or rezoning proposal requires the consent authority to consider the following:
		(a) the planning authority has considered whether the land is contaminated, and
		SEPP 55 applies to all land that is the subject of proposed development, including rezoning land. Clause 6(1) Contamination and remediation to be considered in zoning or rezoning proposal requires the consent authority to consider the following:
		(a) the planning authority has considered whether the land is contaminated, and
		(b) if the land is contaminated, the planning authority is satisfied that the land is suitable in its contaminated state (or will be suitable, after remediation) for all the purposes for which land in the zone concerned is permitted to be used, and
		(c) if the land requires remediation to be made suitable for any purpose for which land in that zon is permitted to be used, the planning authority is satisfied that the land will be so remediated before the land is used for that purpose.



State Environmental Planning Policy	Consistency	Comment
		This is generally not applicable to the housekeeping and zone realignments proposed. Notwithstanding, it is noted that:
		• Remediation works have been carried out in accordance with the Remedial Action Plan (Zoic, April 2019) as part of the approved bulk earthworks that underpin Precinct 1 and supported by a Validation Report (Zoic, June 2020) following remediation works.
		Interim site audit advice demonstrates the area of land identified as Precincts 1 and 5 are suitable for residential and recreational space use.
		Precinct 2 is currently undergoing remediation works including removal of a contaminated stockpile from the precinct. The remainder of the precinct has been remediated and validated including the SP2 drainage area in the Precinct's south-eastern corner. Based upon this the subject land is deemed suitable to accommodate future residential development and the realignment of the SP2 Infrastructure drainage corridor.
SEPP No 64 - Advertising and Signage	N/A	Not relevant
SEPP No 65 - Design Quality of Residential Apartment Development	N/A	Not relevant
SEPP No 70 - Affordable Housing (Revised Schemes)	N/A	Not relevant
SEPP (Aboriginal Land) 2019	N/A	Not relevant
SEPP (Affordable Rental Housing) 2009	N/A	Not relevant
SEPP (Building Sustainability Index: BASIX) 2004	Yes	This SEPP is relevant to specific development that would become permitted under the Planning Proposal. Future development would need to comply with these provisions.
SEPP (Coastal Management) 2018	N/A	Not relevant
SEPP (Concurrences and Consents) 2018	N/A	Not relevant
SEPP (Educational Establishments and Child Care Facilities) 2017	N/A	Not relevant
SEPP (Gosford City Centre) 2018	N/A	Not relevant



State Environmental Planning Policy	Consistency	Comment
SEPP (Exempt and Complying Development Codes) 2008	Yes	This SEPP will become relevant to the subject land upon rezoning of the land from SP2 Infrastructure (Local Road) to R1 General Residential.
SEPP (Housing for Seniors or People with a Disability) 2004	Yes	The provisions of this SEPP are currently applicable to the subject land and will remain applicable to the land upon its rezoning from zone SP2 to zone R1 General Residential.
SEPP (Infrastructure) 2007	Yes	This SEPP is relevant to particular development categories. This Planning Proposal does not derogate or alter the application of the SEPP to future development.
SEPP (Koala Habitat Protection) 2019	N/A	Not relevant
SEPP (Major Development) 2005	N/A	This SEPP is relevant to particular development categories. This Planning Proposal does not derogate or alter the application of the SEPP to future major development that may be planned in the surrounds.
SEPP (Mining, Petroleum Production and Extractive Industries) 2007	N/A	Not relevant
SEPP (Miscellaneous Consent Provisions) 2007	Yes	This SEPP is relevant to particular development categories. This Planning Proposal does not derogate or alter the application of the SEPP to future development.
SEPP (Primary Production and Rural Development) 2019	N/A	Not relevant
SEPP (State and Regional Development) 2011	N/A	Not relevant
SEPP (State Significant Precincts) 2005	N/A	Not relevant
SEPP (Sydney Drinking Water Catchment) 2011	N/A	Not relevant
SEPP (Sydney Region Growth Centres) 2006	Yes	This Planning Proposal seeks to amend the SRGC SEPP as it relates to the Site.  The amendments are consistent the aims of the SEPP and will assist in achieving the orderly development and economic provision of infrastructure in Marsden Park. It will not affect the application of the SEPP in any way outside of the minor changes to



State Environmental Planning Policy	Consistency	Comment
		heritage, zoning and associated maps as they apply to the Site.
SEPP (Urban Renewal) 2010	N/A	Not relevant
SEPP (Vegetation in Non-Rural Areas) 2017	N/A	Not relevant
SEPP (Western Sydney Aerotropolis) 2020	N/A	Not relevant
SEPP (Western Sydney Employment Area) 2009	N/A	Not relevant
SEPP (Western Sydney Parklands) 2009	N/A	Not relevant
SEPP (Activation Precincts) 2020	N/A	Not relevant
SEPP (Kosciuszko National Park—Alpine Resorts) 2007	N/A	Not relevant
SEPP (Kurnell Peninsula) 1989	N/A	Not relevant
SEPP (Major Infrastructure Corridors) 2020	N/A	Not relevant
SEPP (Penrith Lakes Scheme) 1989	N/A	Not relevant
SEPP (Three Ports) 2013	N/A	Not relevant
Sydney Regional Environmental Plans		
Sydney REP No 9 - Extractive Industry (No 2 · 1995)	N/A	Not relevant
Sydney REP No 20 - Hawkesbury-Nepean River (No 2 - 1997)	N/A	Not relevant
Sydney REP No 30 - St Marys	N/A	Not relevant
Sydney REP (Sydney Harbour Catchment) 2005	N/A	Not relevant
Sydney Regional Environmental Plan No 16—Walsh Bay	N/A	Not relevant
Sydney Regional Environmental Plan No 24—Homebush Bay Area	N/A	Not relevant
Sydney Regional Environmental Plan No 26—City West	N/A	Not relevant
Sydney Regional Environmental Plan No 33—Cooks Cove	N/A	Not relevant
Sydney Regional Environmental Plan No 8 (Central Coast Plateau Areas)	N/A	Not relevant
Sydney Regional Environmental Plan No 9— Extractive Industry (No 2—1995)	N/A	Not relevant





# **Consistency with relevant Section 9.1 Directions by the Minister**

Dire	ection	Consistency of Planning Proposal	
1	1 Employment and Resources		
1.1	Business and Industrial Zones	N/A	
1.2	Rural Zones	N/A	
1.3	Mining, Petroleum Production and Extractive Industries	N/A	
1.4	Oyster Aquaculture	N/A	
1.5	Rural Lands	N/A	
2	Environment and Heritage		
2.1	Environment Protection Zones	Yes - The Planning Proposal is impacted by the proposed Richmond Road widening DA which affects both E2 and E3 environment protection zones located within Clydesdale Estate to the north-west of Precincts 1 and 2. The Planning Proposal calls for the exclusion of these parcels from the heritage mapping, however there are no heritage impacts identified in the supporting heritage study (refer to attachment 4).  The site does not contain an environmentally sensitive area and there are no site features that warrant consideration of the application of an environment protection zone.	
2.2	Coastal Management	N/A	
2.3	Heritage Conservation	Yes - The land is subject to an Aboriginal Heritage Impact Permit issued by NSW OEH, noting 3 recorded artefacts are located elsewhere in Clydesdale Estate and will not be affected by the proposal.  Kelleher Nightingale were engaged to prepare a detailed Aboriginal Cultural Heritage Assessment Report. There are 3 recorded artefacts located within the vicinity of Precinct 1 permitted to be harmed through the proposed works in accordance with Schedule 3 of the AHIP issued by OEH.  The Planning Proposal does apply to land within the State Heritage Inventory curtilage boundary for Clydesdale Estate which is located to the north of Precincts 1 and 2 through the proposed change to the heritage mapping along Richmond Road. It does not apply to or affect the site of Clydesdale House located approximately 1km to the west. It is noted that the State Heritage Inventory curtilage	



Dire	ection	Consistency of Planning Proposal
		boundary remains unaffected by this Planning Proposal.
		The proposed adjustment to the EPI – heritage mapping results in proposed residential development approvals within Precincts 1, 2 and 3 to be permissible without further consultation by local Council if in accordance with the current CMP as intended.
		Refer to supporting Heritage Study in Attachment 4 and State Heritage Council of NSW State Heritage Register Curtilage (Item SHR00674 Clydesdale House, Barn, Cottage and Farm Landscape).
2.4	Recreation Vehicle Areas	N/A
2.5	Application of E2 and E3 Zones and Environmental Overlays in Far North Coast LEPs	N/A
2.6	Remediation of Contaminated Land	N/A
3	Housing, Infrastructure and Urban develop	ment
3.1	Residential Zones	Yes – The proposed adjustment to the R2 Low Density Residential zoning boundary permits residential subdivision and development as approved under the Precinct 1 residential subdivision. Likewise, the proposed adjustments to the R2 and R3 zones within Precinct 2 will permit its residential development as intended. The Planning Proposal will continue to provide existing opportunities for diverse housing types.
3.2	Caravan Parks and Manufactured Home Estates	N/A
3.3	Home Occupations	Yes - The proposed zone will permit home occupations to be carried out in dwelling houses without the need for development consent.
3.4	Integrating Land Use and Transport	Yes - The planning proposal relates to land within the North West Growth Centre which is an area that has been specifically identified as an area for intensive greenfield residential development.  The North West Growth Centre is currently served by public transport in the form of bus routes and train stations
		The Planning Proposal is consistent with the Direction as it is supported by:
		<ul> <li>Approved land for housing with access to transport other than cars, including walking, cycling and public transport.</li> </ul>
		<ul> <li>It supports the efficient and viable operation of existing public transport services.</li> </ul>
35	Development Near Regulated Airports and	N/A



Dire	ection	Consistency of Planning Proposal	
3.6	Shooting Ranges	N/A	
3.7	Reduction in Non-hosted Short Term Rental Accommodation Period	N/A	
4	Hazard and Risk		
4.1	Acid Sulphate Soils	N/A - The land has previously been assessed for salinity. The report concluded that the site has no Acid Sulphate soils present.	
4.2	Mine Subsidence and Unstable Land	N/A	
4.3	Flood Prone Land	N/A - The subject land has been raised with fill above the mapped flood plain as part of the approved bulk earthworks over the Clydesdale site.  Refer to Appendix I for a full assessment and TUFLOW modelling (J. Wyndham Prince, Ref: 110350-5-MS dated 5/8/2021).	
4.4	Planning for Bushfire Protection	Yes - This site is not mapped as Bushfire Prone Land. In its cleared state and future development as <i>Managed Land</i> it raises no concern of bushfire risk.	
5	Regional Planning		
5.1	Implementation of Regional Strategies	N/A	
5.2	Sydney Drinking Water Catchments	N/A	
5.3	Farmland of State and Regional Significance on the NSW Far North Coast	N/A	
5.4	Commercial and Retail Development along the Pacific Highway, North Coast	N/A	
5.5	[Revoked]	-	
5.6	[Revoked]	-	
5.7	[Revoked]	-	
5.8	[Revoked]	-	
5.9	North West Rail Link Corridor Strategy	N/A	
5.10	Implementation of Regional Plans	N/A	
5.11	Development of Aboriginal Land Council land	N/A	
6	Local Plan Making		
6.1	Approval and Referral Requirements	Yes - The Planning Proposal is consistent with this Ministerial Direction.	
6.2	Reserving Land for Public Purposes	Yes - Direction 6.2 (4) outlines that a Planning Proposal "must not create, alter or reduce existing zonings or reservations of land for public purposes without the approval of the relevant public authority and the Director General (Secretary) of the Department of Planning,	



Direc	tion	Consistency of Planning Proposal
		Industry and Environment (or an office of the Department nominated by the Director General)".
		The proposal seeks to rezone a parcel of redundant SP2 drainage land. Council has confirmed it does not need this land and have given in principle support for its rezoning to R3.
		The remaining amendments in this Planning Proposal are administrative in nature and do not seek to create, alter or reduce reservations of land for public purposes but to align them with the correct lot boundaries.
6.3	Site Specific Provisions	Yes - The purpose of this Direction is to enable
		environmental planning instruments in order to allow a particular development proposal to be carried out.
		This Planning Proposal is to facilitate the future development of the land for residential purposes, currently constrained by unnecessary restrictions. The Planning Proposal is consistent with this Ministerial Direction.
7 N	Metropolitan Planning	Millisterial Direction.
	mplementation of A Plan for Growing	Yes - The purpose of this Direction is to enable
7.1 Implementation of A Sydney		environmental planning instruments in order to allow a particular development proposal to be carried out.
		This Planning Proposal is to facilitate the future
		development of the land for residential purposes,
		currently constrained by unnecessary restrictions. The Planning Proposal is consistent with this Ministerial Direction.
7.2 l	mplementation of Greater Macarthur Land Release Investigation	N/A
	Parramatta Road Corridor Urban Fransformation Strategy	N/A
P	mplementation of North West Priority Growth Area Land Use and Infrastructure mplementation Plan	N/A
F	mplementation of Greater Parramatta Priority Growth Area Interim Land Use and nfrastructure Implementation Plan	N/A
P	mplementation of Wilton Priority Growth Area Interim Land Use and Infrastructure mplementation Plan	N/A
	mplementation of Glenfield to Macarthur  Jrban Renewal Corridor	N/A



Direction	Consistency of Planning Proposal
7.8 Implementation of Western Sydney Aerotropolis Interim Land Use and Infrastructure Implementation Plan	N/A
7.9 Implementation of Bayside West Precincts 2036 Plan	N/A
7.10 Implementation of Planning Proposals for the Cooks Cove Precinct	N/A





# **Consistency with the new Direction 4.3 Flooding - Section 9.1 Ministerial Directions**



### **Attachment 11 – SECTION 9.1 DIRECTION 4.3 FLOODING**

Provision	Comment
This direction applies when a planning proposal authority prepares a planning proposal that creates, removes or alters a zone or a provision that affects flood prone land.	<ul> <li>Re-zoning: Increase residential zoned land at the site (which is flood prone) by 0.9% (from 44.96ha to 45.37ha) or 4,107m2.         Note: 'Re-zoning' relates to objective 3 of the PP: "to amend the Land Zoning Mapto enable a small portion of land zoned for drainage (but is no longer needed for this purpose) to be developed for medium density housing"</li> <li>Zone re-alignment: undertake housekeeping amendments by way of re-aligning the boundaries of a zone within flood prone land to reflect DA approved development.         Note: 'Zone re-alignment' relates to objective 1 of the PP: "To facilitate minor housekeeping amendments to the applicable maps in the SRGC SEPP so they are consistent with the DA approved road, block and lot layout; TfNSW's planned widening of Richmond Road.</li> </ul>
What a planning proposal authority must do it this direction applies:	
(4) A planning proposal must include provisions that give effect to and are consistent with:	
(a) the NSW Flood Prone Land Policy,	
(b) the principles of the Floodplain Development Manual 2005,	
(c) the Considering flooding in land use planning guideline 2021, and	
(d) any adopted flood study and/or floodplain risk management plan prepared in accordance with the principles of the Floodplain Development Manual 2005 and adopted by the relevant council.	
(5) A planning proposal must not rezone land within the flood planning area from Recreation, Rural, Special Purpose or Environmental Protection Zones to a Residential, Business, Industrial or Special Purpose Zones	Re-zoning  This planning proposal seeks to rezone approximately 4,100m2 of land from SP2 within land previously identified as being within the flood planning area. The inconsistency with this part of the direction is justified as:  • It is of minor significance (refer to item 9 (d) in this table)



Provision	Comment
	<ul> <li>The subject land has been raised with fill above the mapped flood plain as part of the approved bulk earthworks over the Clydesdale site to make it suitable for residential development.</li> </ul>
	Zone realignment
	N/A – proposal is for housekeeping purposes only.
(6) A planning proposal must not contain provisions that apply to the flood planning area which:	
(a) permit development in floodway areas,	Re-zoning
	N/A – proposed area of re-zoning is not in a floodway area
	Zone re-alignment
	A re-alignment of boundaries is sought in a floodway area. However, given this re-alignment is for housekeeping purposes only (it is sought only to reflect already approved and constructed development), the PP will not permit any new development.
(b) permit development that will result in significant flood impacts to other properties,	Re-zoning
	N/A – no impacts would occur on any other properties, noting the completed earthworks over the wider site have already raised the land above the flood planning level.
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
(c) permit development for the purposes of residential accommodation in high	Re-zoning
hazard areas,	The area proposed for re-zoning to residential is not a high hazard area.
	Zone re-alignment
	N/A – the proposal will not permit any additional residential development in addition to that already approved.
(d) permit a significant increase in the development and/or dwelling density of that land,	Re-zoning



Provision	Comment
	The proposal will allow the construction an additional 5-10 dwellings (Refer Section 6.3 of the PP). This is deemed of minor significance given that:
	<ul> <li>1,860 dwellings have been approved across the wider site within the same flood planning area.</li> <li>a new concept layout has been developed for the existing and proposed R3 land within Precinct 2 (including the subject SP2 parcel) which will significantly reduce the dwelling yield and density of the wider area.</li> <li>Bulk earthworks have already been undertaken to raise ground levels to address flood hazard.</li> </ul>
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
(e) permit development for the purpose of centre-based childcare facilities, hostels,	Re-zoning
boarding houses, group homes, hospitals, residential care facilities, respite day care centres and seniors housing in areas where the occupants of the development cannot effectively evacuate,	The R3 zone permits these uses. However, the land has already been raised under a previous DA approval for earthworks. Further, evacuation routes have already been determined and approved. The increase in area of residential zoned land by 0.9% will not impede the evacuation route.
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
f) permit development to be carried out without development consent except for the purposes of exempt development or agriculture. Dams, drainage canals, levees, still	Re-zoning
require development consent,	The SEPP (Exempt & Complying Development Codes) will apply to the subject land. However, this is of minor significance given that it is not in a floodway or flood storage area and Bulk earthworks have already been undertaken to raise ground levels to address flood hazard
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
(g) are likely to result in a significantly increased requirement for government spending on emergency management services, flood mitigation and emergency response measures, which can include but are not limited to the provision of road infrastructure, flood mitigation infrastructure and utilities, or	Re-zoning



Provision	Comment
	N/A – no likelihood of additional government spending whatsoever in consideration of the small area of the subject land and the previous works to raise the land and the suitable evacuation routes.
	Zone re-alignment
	N/A – the proposal is for housekeeping amendments only and will not impact the type or density of development.
(h) permit hazardous industries or hazardous storage establishments where	Re-zoning
hazardous materials cannot be effectively contained during the occurrence of a flood event.	N/A – no hazardous industries will be permitted in the residential zone.
	Zone re-alignment
	N/A – no hazardous industries will result from the proposal.
(7) A planning proposal must not contain provisions that apply to areas between the flood planning area and probable maximum flood to which Special Flood Considerations apply which:	
(a) permit development in floodway areas,	Re-zoning
	N/A – the subject land is not in a floodway.
	Zone re-alignment
	N/A – no additional development will be permitted in addition to that already approved.
(b) permit development that will result in significant flood impacts to other properties,	Re-zoning
	N/A – no impacts would occur on any other properties, noting the completed earthworks over the wider site have already raised the land above the flood planning level.
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
(c) permit a significant increase in the dwelling density of that land,	Re-zoning
	The proposal will allow the construction an additional 5-10 dwellings (Refer Section 6.3 of the PP). This is deemed of minor significance given that:



Provision	Comment
	<ul> <li>1,860 dwellings have been approved across the wider site within the same flood planning area.</li> <li>a new concept layout has been developed for the existing and proposed R3 land within Precinct 2 (including the subject SP2 parcel) which will significantly reduce the dwelling yield and density of the wider area.</li> <li>Bulk earthworks have already been undertaken to raise ground levels to address flood hazard.</li> <li>Zone re-alignment</li> <li>N/A – the proposal will not permit any additional development.</li> </ul>
(d) permit the development of centre-based childcare facilities, hostels, boarding	Re-zoning
houses, group homes, hospitals, residential care facilities, respite day care centres and seniors housing in areas where the occupants of the development cannot effectively evacuate,	The R3 zone permits these uses. However, the land has already been raised under a previous DA approval for earthworks. Further, evacuation routes have already been determined and approved. The increase in area of residential zoned land by 0.9% will not impede the evacuation route.
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
(e) are likely to affect the safe occupation of and efficient evacuation of the lot, or	Re-zoning
	The increase in area of residential zoned land by 0.9% will not impede the evacuation route.
	Zone re-alignment
	N/A – the proposal will not permit any additional development.
(f) are likely to result in a significantly increased requirement for government	Re-zoning
spending on emergency management services, and flood mitigation and emergency response measures, which can include but not limited to road infrastructure, flood mitigation infrastructure and utilities.	N/A – no likelihood of additional government spending whatsoever in consideration of the small area of the subject land and the previous works to raise the land and the suitable evacuation routes.
	Zone re-alignment
	N/A – the proposal is for housekeeping amendments only and will not impact the type or density of development.



Provision	Comment
(8) For the purposes of preparing a planning proposal, the flood planning area must be consistent with the principles of the Floodplain Development Manual 2005 or as otherwise determined by a Floodplain Risk Management Study or Plan adopted by the relevant council.	Re-zoning Proposal is consistent with the Floodplain Development Manual 2005  Zone re-alignment
Consistency	Proposal is consistent with the Floodplain Development Manual 2005
(9) A planning proposal may be inconsistent with the terms of this direction only if the planning proposal authority can satisfy the Secretary of the Department of Planning, Industry and Environment (or their nominee) that:	
(a) the planning proposal is in accordance with a floodplain risk management study	Re-zoning
or plan adopted by the relevant Council in accordance with the principles and guidelines of the Floodplain Development Manual 2005, or	Proposal is consistent with the Floodplain Development Manual 2005
	Zone re-alignment
	Proposal is consistent with the Floodplain Development Manual 2005
(b) where there is no council adopted floodplain risk management study or plan, the planning proposal is consistent with the flood study adopted by the council prepared in accordance with the principles of the Floodplain Development Manual 2005 or	Re-zoning Proposal is consistent with the Floodplain Development Manual 2005  Zone re-alignment Proposal is consistent with the Floodplain Development Manual 2005
(c) the planning proposal is supported by a flood and risk impact assessment	Re-zoning
accepted by the relevant planning authority and is prepared in accordance with the principles of the Floodplain Development Manual 2005 and consistent with the	Proposal is consistent with the Floodplain Development Manual 2005
relevant planning authorities' requirements, or	Zone re-alignment
	Proposal is consistent with the Floodplain Development Manual 2005
(d) the provisions of the planning proposal that are inconsistent are of minor significance as determined by the relevant planning authority.	Re-zoning  The provisions of the proposal which are inconsistent with this direction are of minor significance noting:  • Re-zoning: Increase residential zoned land at the site (which is flood prone) by 0.9% (from 44.96ha to 45.37ha) or 4,107m2.



Provision	Comment	
	<ul> <li>1,860 dwellings have been DA-approved across the wider site within the same flood planning area.</li> </ul>	
	The proposal will allow the construction an additional 5-10 dwellings.	
	<ul> <li>A new concept layout has been developed for the existing and proposed R3 land within Precinct 2 (including the subject SP2 parcel) which will significantly reduce the dwelling yield and density of the wider area. Specifically, the approved 1,421 units for this area will be replaced by a new scheme providing approx. 307 dwelling houses.</li> </ul>	
	<ul> <li>Bulk earthworks have already been undertaken to raise ground levels to address flood hazard.</li> </ul>	
	Zone re-alignment	
	The provisions of the proposal which are inconsistent with this direction are of minor significance noting:	
	<ul> <li>The proposal is for housekeeping amendments only to allow zone boundaries to align with already approved development. It will not result in any additional development.</li> </ul>	
	<ul> <li>TUFLOW modelling has been undertaken (J. Wyndham Prince, Ref: 110350-5-MS dated 5/8/2021) which demonstrates no negative impacts will result on any residential zoned land (refer below).</li> </ul>	





Our Ref: 110350-5-MS 1.12 (TC09) Overland Flow Assessment - planning proposal

DC:tm

5 Aug 2021

PO Box 4366 Penrith Westfield 2750 02 4720 3300 jwp@jwprince.com.au www.jwprince.com.au



#### Cyanstone No 1 Pty Ltd

Attn: Simon Burk

Subject: Marsden Park Clydesdale - Planning Proposal related to TC09 / SP2 zoned land

Dear Simon,

The attached sketches indicate a range of 1% AEP flood scenarios that Council have requested to be modelled to support the relocation of the zoned SP2 land to align with the agreed location of TC09. The sketches indicate that with the construction of Clydesdale Precinct 1, the previously mapped flood constraint from South Creek has been removed and is now contained within the proposed realigned SP2 zoned land, with some minor ponding in the adjacent street.

This mapping of the flood constraint clearly demonstrates that the previously zoned SP2 land can be relocated to the location proposed by Cyanstone No1 Pty Ltd. (i.e. clear of the Precinct 1 residential subdivision).

#### 1. TUFLOW MODELLING

A TUFLOW model was used to simulate the various flood constraints and has been based on a number of different design parameters. The TUFLOW model set up plan is provided in Figure 1-1.

The various design combinations are, with the results reported on the relevant Figure 0 in attachment As:

- 1% AEP storm event with a RL 15.7m AHD Tailwater (2% AEP regional level). No blockages of trunk drainage lines Figure 1-2
- 1% AEP storm event with a RL 15.7m AHD Tailwater (2% AEP regional level) and 33% blockages of trunk drainage lines – Figure 1-3
- 1% AEP storm event with a RL 17.3m AHD Tailwater (1% AEP regional level). No blockages of trunk drainage lines – Figure 1-4
- 1% AEP storm event with a RL 15.7m AHD Tailwater (1% AEP regional level) and 33% blockages of trunk drainage lines – Figure 1-5

#### 2. RESULTS

The TUFLOW results indicate that in the event of high tailwater conditions and 33% blockage scenarios, localised overland flow in the proposed channel occurs. Together with some ponding upstream of the road crossings (at Roads 1 and 2) as well as in the sags adjacent Road 5.

These results indicate that the planning proposal to relocate the SP2 land from within the current Precinct 1 land to the proposed channel location is appropriate, supportable and should proceed.

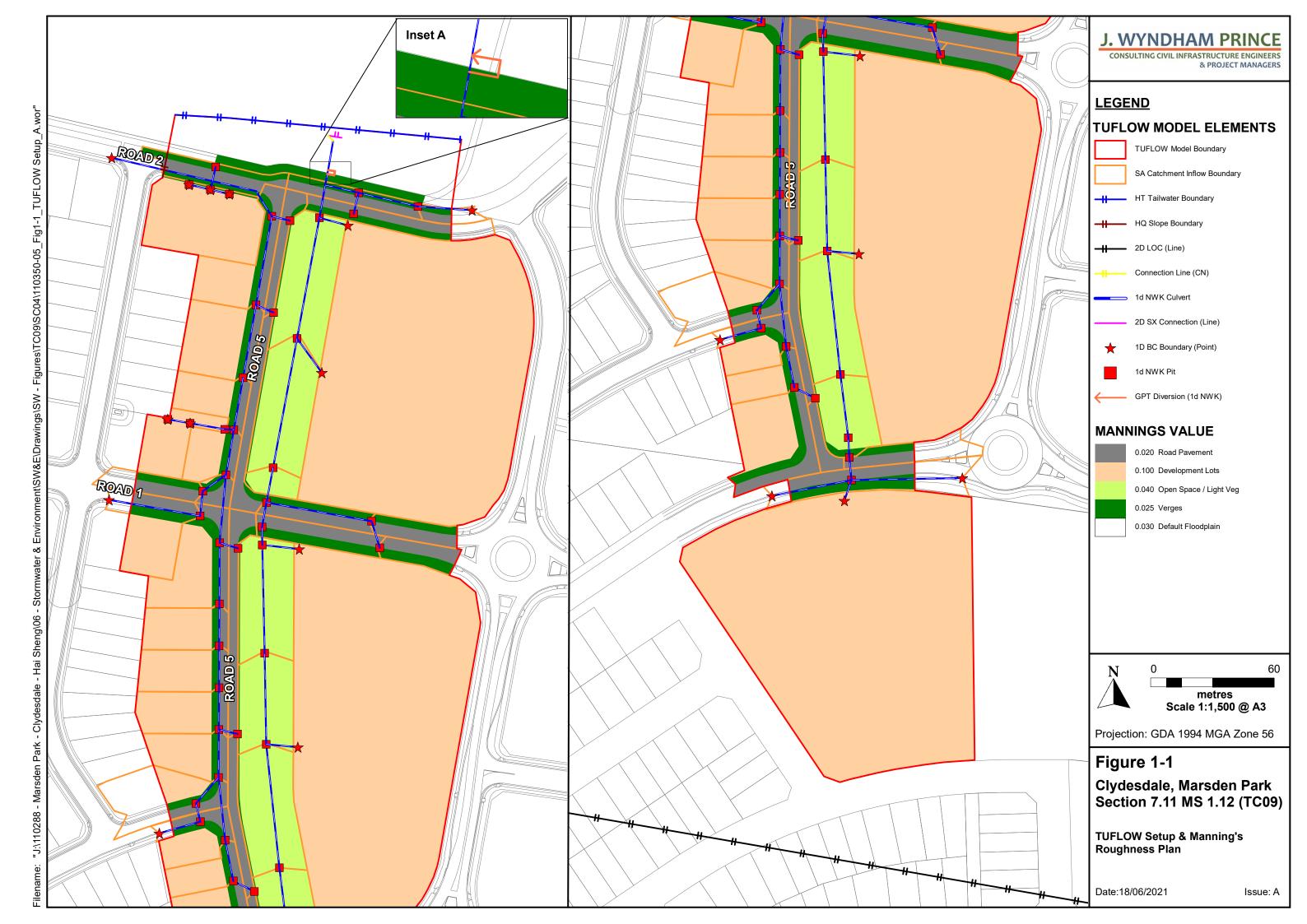
Should you have any queries regarding this matter, please do not hesitate to contact me.

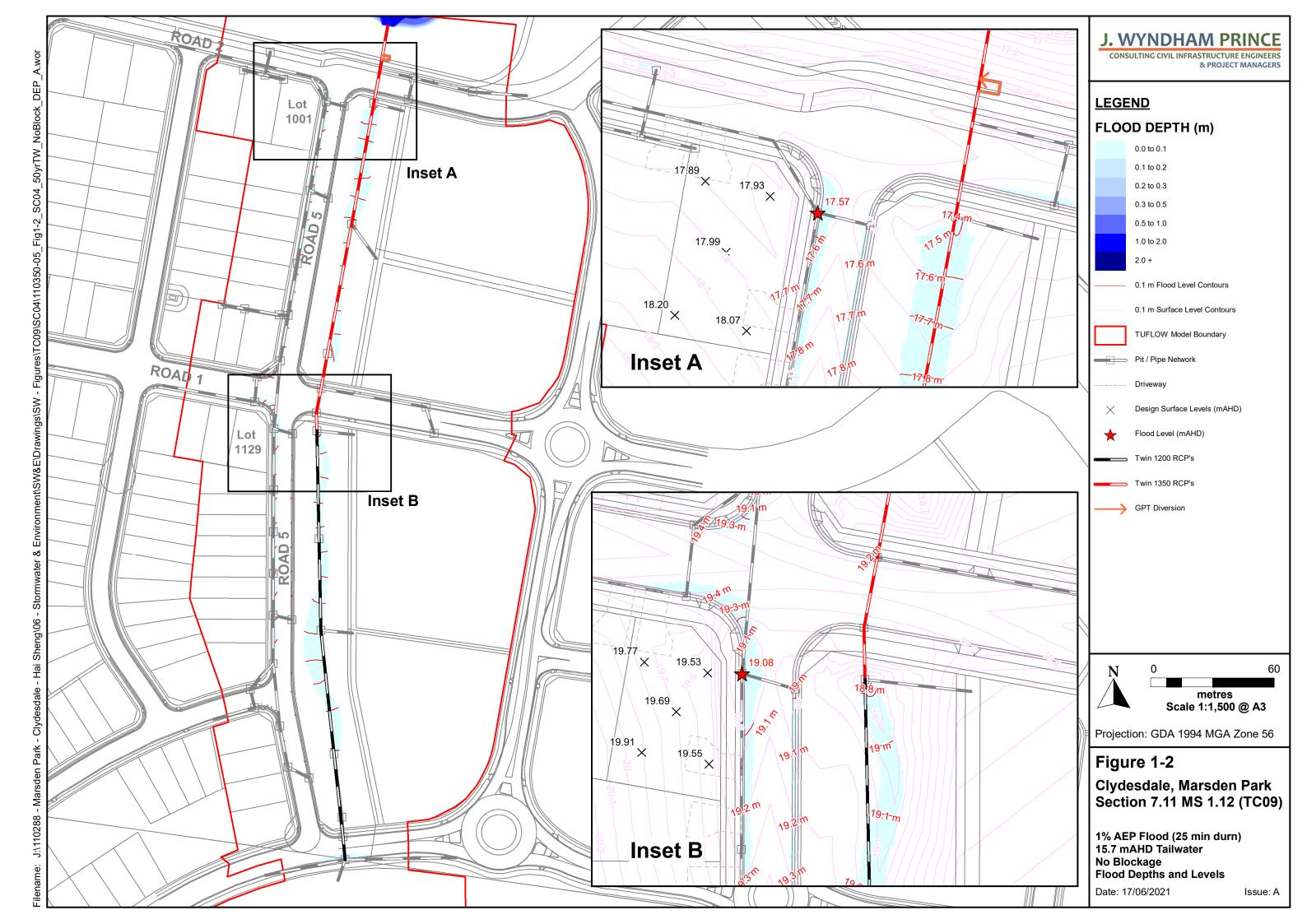
Yours faithfully

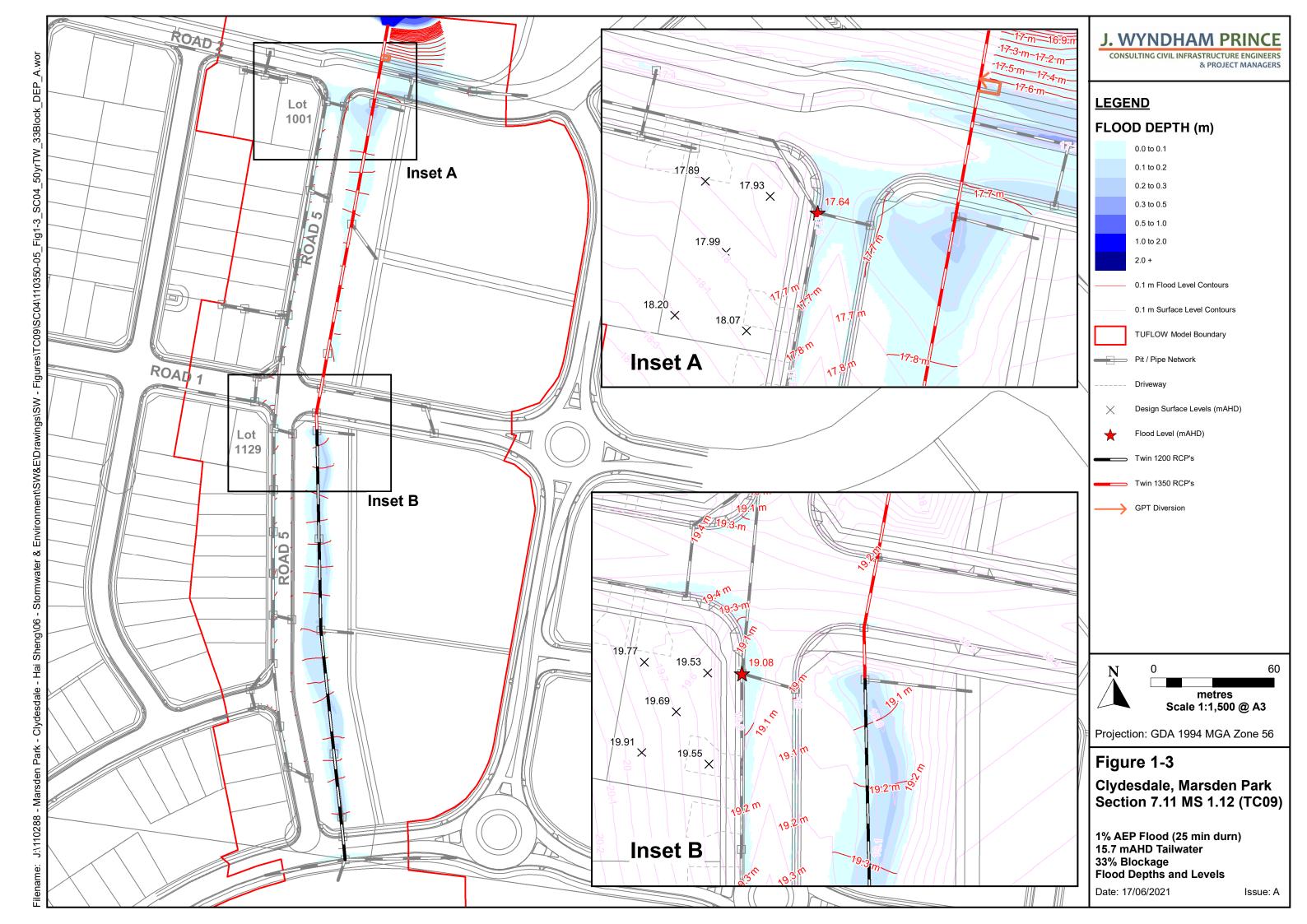
**DAVID CROMPTON** 

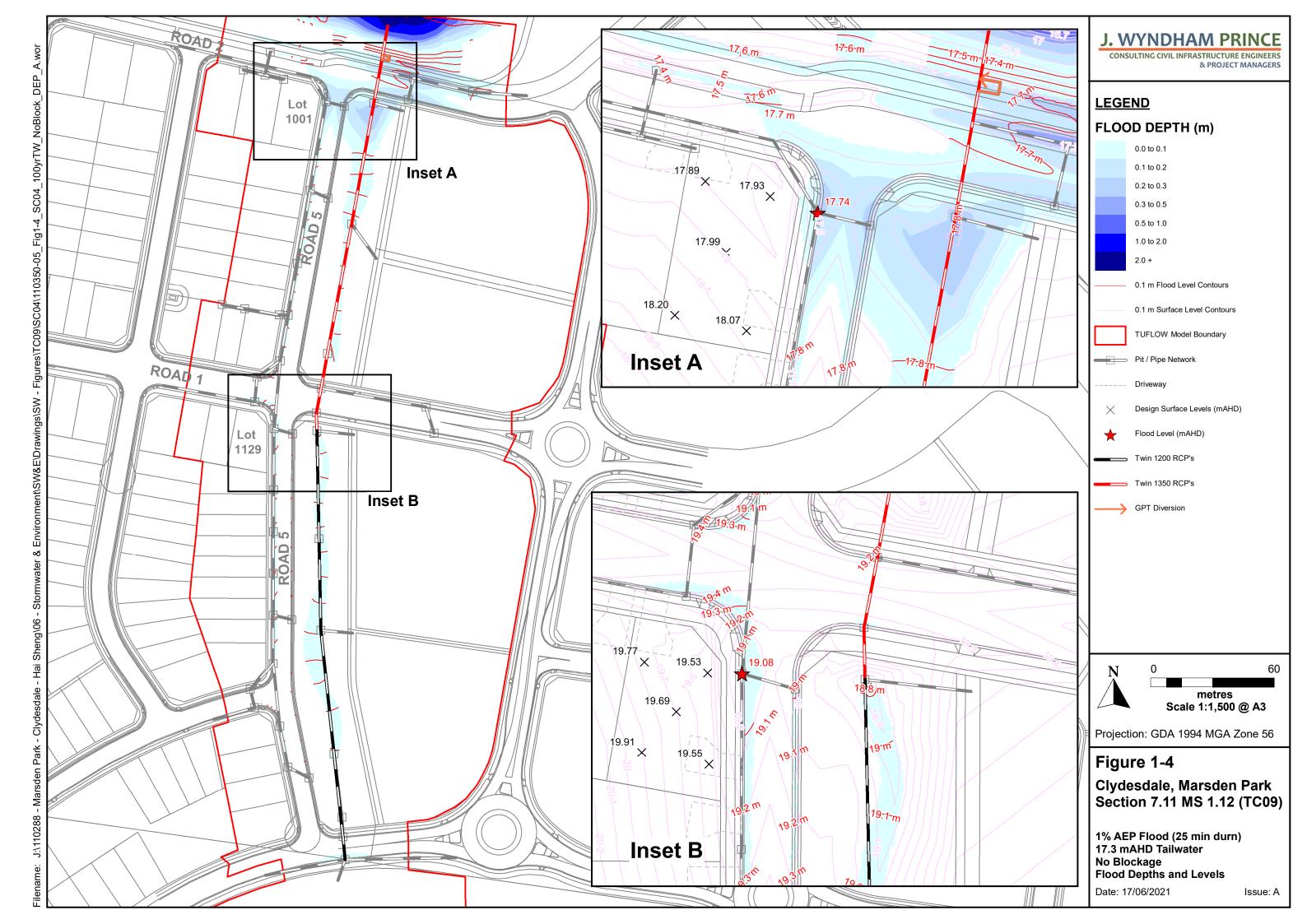
Manager – Stormwater and Environment

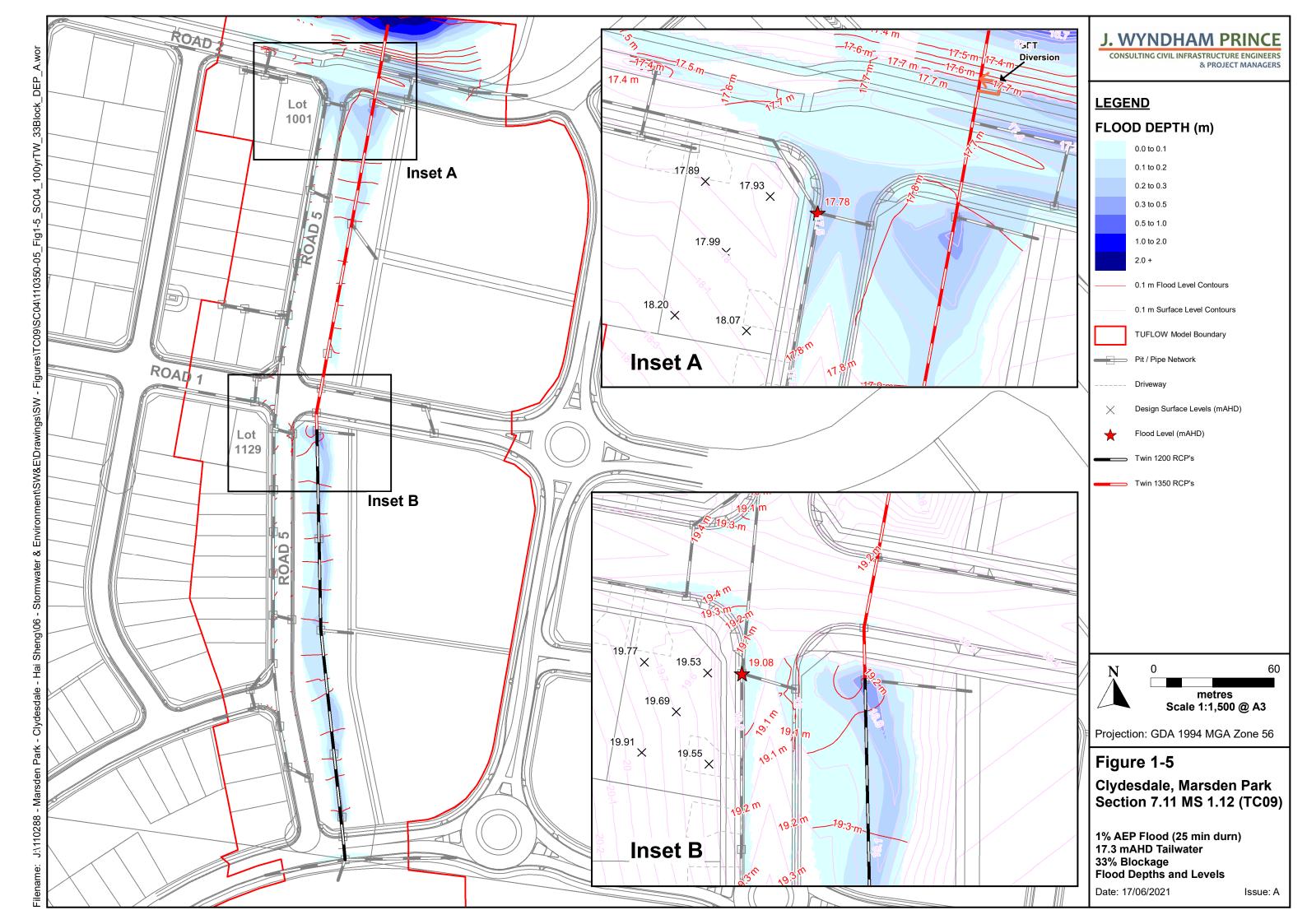
### **ATTACHMENT A - FIGURES**













### **Existing and Proposed Area Calculations of Zones**



Land Zoning		
Zone	Existing Area (ha)	Proposed Area (ha)
R2 Low Density Residential	32.73	32.58
R3 Medium Density Residential	12.23	13.07
SP2 Infrastructure	16.62	15.92
RE1 Public Recreation	4.27	4.27
E2 Environmental Conservation	33.22	33.22
E3 Environmental Management	108.43	108.43
Total Area	207.5	207.49

Building Height		
Height of Building	Existing Area (ha)	Proposed Area (ha)
J 9m	140.9	140.8
N 14m	12.2	13.1
Total Area	153.1	153.9

Land Reservation Acquisition		
Zone	Existing Area (ha)	Proposed Area (ha)
Local Drainage	12.62	12.24
Classified Road Widening	4.17	3.76
Local Open Space	4.27	4.22
Total Area	21.06	20.22

Residential Density		
Density (Dw/ha)	Existing Area (ha)	Proposed Area (ha)
L-11	19.73	19.91
0-15	13.02	12.98
T-25	12.24	13.07
Total Area	44.99	45.96

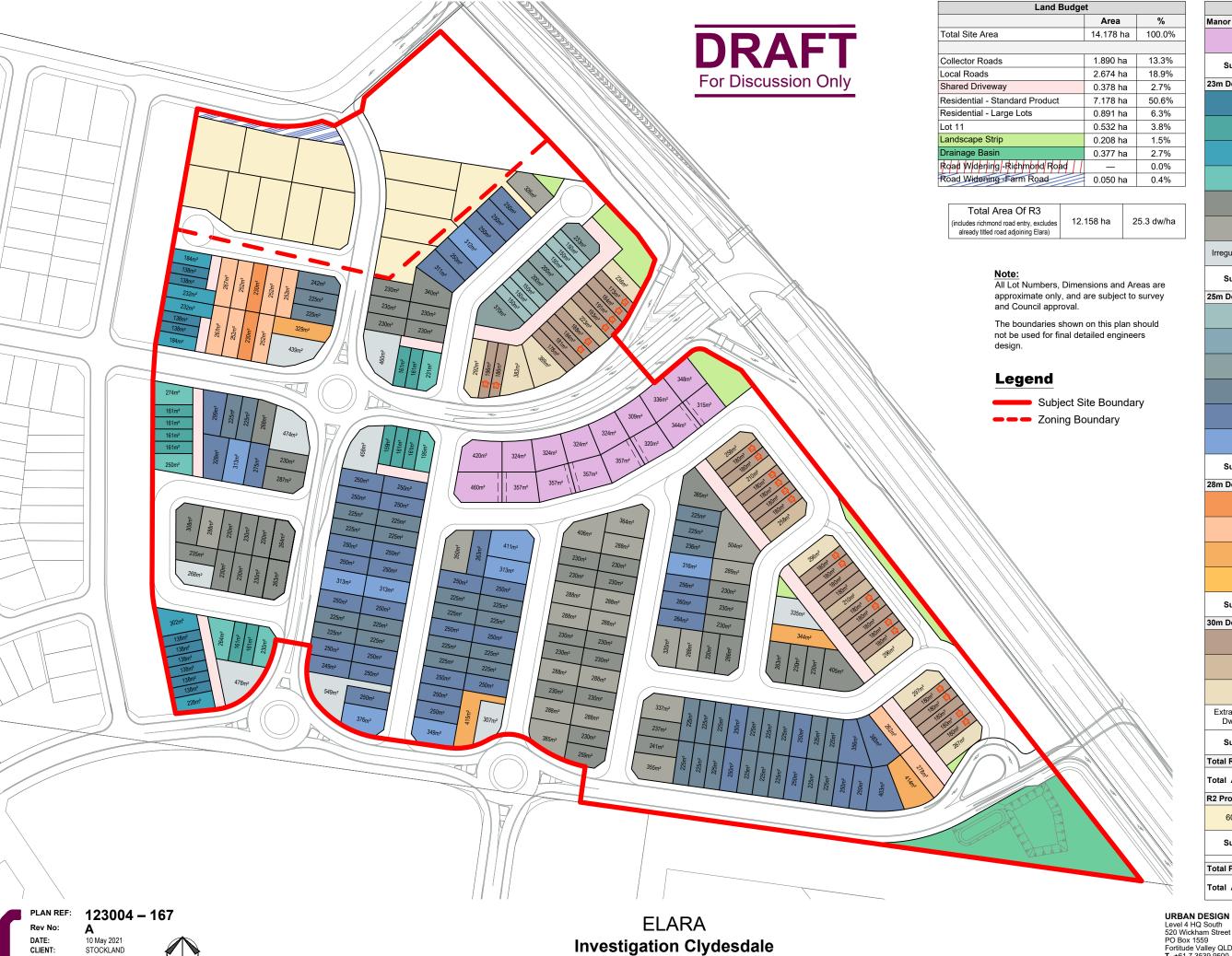
Lot Size		
Minimum lot size	Existing Area (ha)	Proposed Area (ha)
M-600m2	19.73	19.63
AD-150ha	141.66	141.65
Total Area	161.39	161.28

Heritage		
Zone	Existing Area (ha)	Proposed Area (ha)
Heritage	220.32	182.05
Total Area	220.32	182.05



### **Precinct 2 Proposed Concept Subdivision Plan**





**Concept Layout Five** 

STOCKLAND

CLIENT: DRAWN BY:

**Product Type** Manor Homes Dw Std 12 16 17.0 Cnr Std 12 Subtotal 16 16 4 Cnr 23m Deep Lots Dw Lots 10 10 Cnr Std 11 Std 2 8.0 Cnr Std 9.0 Cnr 5 Std 38 10.0 43 Cnr 5 Std 14 12.5 Std Irregular Shape Cnr 8 77 Std 106 106 Subtotal 29 Cnr 25m Deep Lots Std 6.0 Cnr Std 7.0 Cnr 2 Std 2 39 Std 9.0 40 Cnr Std 44 10.0 44 Cnr Std 6 12.5 Cnr 3 Std 97 Subtotal 103 28m Deep Lots Dw Lots Cnr Std 9 9.0 Cnr Std 4 10.0 Cnr 12.5 Cnr Std 15 Subtotal 15 30m Deep Lots Dw Std 30 30 Cnr Std 3 7.0 Cnr Std 2 8.0 6 Cnr Std 24 Extra Mansion Dwellings (2) Cnr Std 59 43 Subtotal **Total R3 Products** Dw Lots Std 260 283 47 R2 Product Lots Std 12 13 Cnr Std 12 13 Subtotal Cnr Dw **Total Products** Lots 272 Std

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Our ref: DOC21/1145254

Kerry Robinson Chief Executive Officer Blacktown City Council council@blacktown.nsw.gov.au

Attention: Anita Riazifar, Assistant Team Leader Anita.Riazifar@blacktown.nsw.gov.au

#### Planning Proposal – Clydesdale Estate, Marsden Park

Dear Ms Riazifar

Thank you for the opportunity to comment on the planning proposal for Clydesdale Estate, Marsden Park under *State Environmental Planning Policy (Sydney Region Growth Centres) 2006.* 

The subject site includes the State Heritage Register (SHR) listed 'Clydesdale – Grand House, Barn & Cottage' (SHR 000674). The Statement of Significance for the SHR item describes the property as follows:

Clydesdale has State significance as one of a series of pre 1840s homesteads in the Hawkesbury area which contributed substantially to the agricultural and pastoral economy of the region, and the understanding of the historical development of colonial New South Wales and the pastoral era of the Cumberland Plain. Its landscape features remain relatively intact, including significant remnant woodlands, Aboriginal relics, two cemeteries (both resting places for the early pioneers of Clydesdale and the district), and its original entry avenue off Richmond Road. The entrance avenue is still discernible for its individual approach and is an example of colonial landscape design that opposed the principles practised in England during the early 19th century. The house retains its original relationship to its landscape setting and farm and is the only remaining example of the lowland model of homestead siting in the Blacktown area and one of three remaining examples intact on the Cumberland Plain. The site derives additional significance for its use as one of only two Marist seminaries in Australia for training South Sea Islander priests in the 1860s, and as a RAAF convalescent home during the 1940s

The gateway determination issued by the Department of Planning and Environment requested that Blacktown City Council:

"Revise the amendments to Schedule 5 Environmental Heritage of the SEPP (Sydney Region Growth Centres) to reflect the description in the State Heritage Register, revise the SEPP heritage layer to be consistent with the State Heritage curtilage map and update the planning proposal to include the outcomes of further consultation with Heritage NSW regarding these amendments."

It is noted that the planning proposal provided to Heritage NSW has not been revised to reflect the mapping and description of the heritage item in the State Heritage Register or the SHR item's curtilage map. A copy of the SHR item's curtilage map is provided at Attachment 1.

The planning proposal describes one of the amendments as "reducing the extent of the heritage affectation" (p.9).

The planning proposal further states that:

"It is considered that Precincts 1, 2 and 3 are already subject to residential development, regardless of the status of the Heritage Map. These amendments will simply allow future dwelling construction to proceed without the statutory requirement to consider heritage matters which are not warranted in this part of the site." (p. 25).

The proposed changes can only remove local heritage requirements.

A planning proposal cannot remove a State Heritage Register item from the register or change its curtilage. An SHR item is listed under the *Heritage Act* 1977 (the Act) and amendments must be done under the legislated requirements of the Act.

The heritage affectation as it applies to a State Heritage Register item remains. That is "an approval in respect of the doing or carrying out of an act, matter or thing referred to in section 57(1) of the *Heritage Act 1977*" is still required. This includes the requirements of any standard or site-specific exemptions granted by the Minister and published in the gazette.

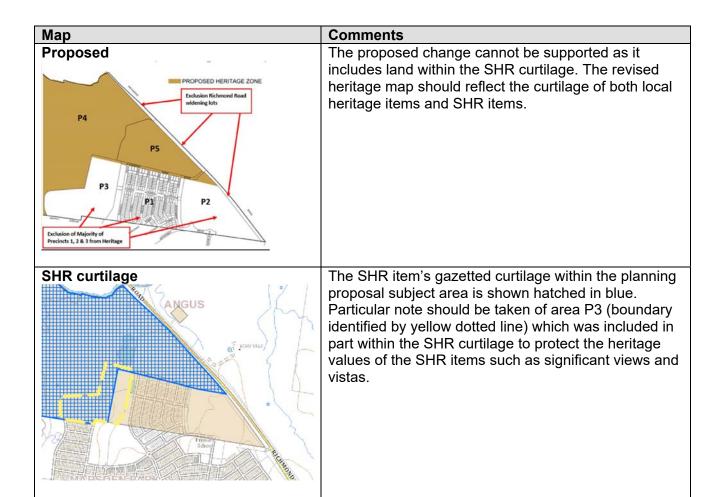
The Standard Technical Requirements for Spatial Datasets and Maps (2017), which is referenced in the Local Environmental Plan Making Guideline (2021) sets out the requirements for LEP maps and specific SEPP maps, including the Sydney Growth Centres SEPP. It says that the heritage map should show the location of:

- Heritage items (including archaeological sites) and
- Heritage conservation areas (including places of Aboriginal heritage significance).

While the *Environmental Planning and Assessment Act* does not define a heritage item, it is standard practice for Local Environmental Plan (LEP) heritage maps, and by extension the heritage maps in the *State Environmental Planning Policy (Sydney Region Growth Centres) 2006*, to include the mapped areas of local and state heritage items. This provides clarity to the community and to other stakeholders. It provides clear guidance as to what has heritage affectations and what does not. Both local and state heritage items are mapped as layers on the Department of Planning and Environment's ePlanning Spatial Viewer.

Table 1: Summary of the planning proposal heritage map changes compared to the SHR curtilage

Map	Comments
Existing Existing HERITAGE ZONE	Existing heritage map includes areas that in part can be removed from the LEP map as they are local only.
P4 P5 P2	This includes parts of areas P1, P2 and P3.



Heritage NSW does not support the proposed changes in the planning proposal to the:

- Description or mapping of the heritage item 'Clydesdale Grand House, Barn & Cottage' also known as 'Clydesdale House—farmers cottages and barn' in the State Environmental Planning Policy (Sydney Region Growth Centres) 2006
- Clydesdale Estate in the Marsden Park Precinct Development Control Plan until the issues surrounding the SHR curtilage are resolved.

For your reference, the gazetted curtilage of the SHR item Clydesdale – Grand House, Barn & Cottage' can be found at Attachment 1.

In relation to historic archaeology, it is recommended that if the proponent has not already undertaken their own investigation to assess the likelihood of 'relics' and any subsequent management required under the *Heritage Act 1977*, they should do so.

Aboriginal cultural heritage considerations under the *National Parks and Wildlife Act 1974*HNSW support the conservation and protection of Aboriginal cultural heritage values. It is noted that an Aboriginal cultural heritage assessment report (ACHAR) has been completed in support of an AHIP application for the subject site.

The outcomes of the ACHAR should be used to inform the planning proposal. If significant Aboriginal cultural heritage values have been identified within the planning proposal areas, then options to avoid impact to these values need to be explored. For example, where the Aboriginal cultural heritage values have been assessed as high, their conservation and avoidance of any impact on them through footprint design should always be the first option. If impact cannot be avoided or if the values have been assessed as moderate, appropriate mitigation measures should be negotiated with the registered Aboriginal parties.

Please note that HNSW have not reviewed the supplied ACHAR. Any future Aboriginal Heritage Impact Permit (AHIP) applications or other referrals will be reviewed on their merits and in accordance with legislated guidelines and policy, found here:

https://www.heritage.nsw.gov.au/applications/aboriginal-objects-and-places/before-you-apply/.

When submitting an ACHAR in support of any future AHIP application, please ensure that it meets the requirements of the guidelines <a href="https://www.heritage.nsw.gov.au/assets/Uploads/files/Guide-to-Investigating-Assessing-and-Reporting-on-Aboriginal-Cultural-Heritage-in-New-South-Wales.pdf">https://www.heritage.nsw.gov.au/assets/Uploads/files/Guide-to-Investigating-Assessing-and-Reporting-on-Aboriginal-Cultural-Heritage-in-New-South-Wales.pdf</a>

#### **General Comments**

Prior to finalisation of the proposal, Council should be satisfied that all necessary heritage assessments have been undertaken and that any impacts have been sufficiently addressed. Council's assessment should include, but not be limited to, a search of the State Heritage Inventory (<a href="https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/">https://www.heritage.nsw.gov.au/search-for-heritage/search-for-nsw-heritage/</a>) and the Aboriginal Heritage Information Management System (<a href="https://www.heritage.nsw.gov.au/protecting-our-heritage/record-aboriginal-sites/">https://www.heritage.nsw.gov.au/protecting-our-heritage/record-aboriginal-sites/</a>).

If you have any questions please contact James Sellwood, Senior Heritage Planning Officer, Heritage Assessments, Heritage NSW by email at <a href="mailto:james.sellwood@environment.nsw.gov.au">james.sellwood@environment.nsw.gov.au</a> or by phone on 02 9274 6354.

Yours sincerely

Tim Smith OAM

Director, Heritage Assessments

As delegate of the Heritage Council of NSW

and for Heritage NSW 17 February 2022

## Heritage Council of New South Wales





State Heritage Register - SHR 00674. Plan 1713
Clydesdale - House, Barn, Cottage and Farm Landscape
Marsden Park
Gazettal Date: 02/04/1999

0 250 500 750 1,000

Scale: 1:17,000 Datum/Projection: GCS GDA 1994



#### Attachment 14



Our Ref: ID 1539

Your Ref: PP-2021-6614

31st January 2022

Mr Trevor Taylor Blacktown City Council PO Box 63 Blacktown NSW 2148

via email: council@blacktown.nsw.gov.au

Dear Mr Taylor,

Planning Proposal to amend the State Environmental Planning Policy (Sydney Region Growth Centres) 2006 for amending development controls relating to Clydesdale Estate,

Marsden Park

Thank you for the opportunity to provide comment on the Planning Proposal to amend the State Environmental Planning Policy (Sydney Region Growth Centres) 2006 for amending development controls relating to Clydesdale Estate, Marsden Park.

This planning proposal realigns zone boundaries, rezones SP2 to R2 Low Density and R3 Medium Density Residential and revises the 'Clydesdale Estate' heritage affectation to only part of the site. The proposal will allow for the construction of an additional 5-10 dwellings in Precinct 1 and 2 where there are proposed zoning amendments.

The NSW State Emergency Service (NSW SES) is the agency responsible for dealing with floods, storms, and tsunami in NSW. This role includes, planning for, responding to, and coordinating the initial recovery from floods. As such, the NSW SES has an interest in the public safety aspects of the development of flood prone land, particularly the potential for changes to land use to either exacerbate existing flood risk or create new flood risk for communities in NSW.

The consent authority will need to ensure that the planning proposal is considered against the relevant Ministerial Section 9.1 Directions, including 4.3 – Flood Prone Land and is consistent with the NSW Flood Prone Land Policy as set out in the NSW Floodplain Development Manual, 2005 (the Manual). Attention is drawn to the following principles outlined in the Manual which are of importance to the NSW SES role as described above:

Zoning should not enable development that will result in an intolerable increase in risk to life, health or property of people living on the floodplain. The proposal indicates an increase of 5-10 dwellings in the rezoned areas in Precinct 1 and 2. NSW SES has assessed this increase of development against the Flood Evacuation Model developed by Transport for NSW, NSW SES and INSW, considering a range of possible further development to 2041 in evacuation areas using Richmond Road Regional Evacuation



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www.ses.nsw.gov.au ABN: 88 712 649 015



Route. The results of the analysis indicates that development along Richmond Road is approaching the limits of the evacuation capacity. However, in this case NSW SES notes the proposed Precinct 2 reduction in dwellings from 1421 to 307 will offset the increase due to the proposed rezoning.

- Section 1.5.2 of the Planning Proposal identifies that part of the local drainage land is proposed to be rezoned to residential. NSW SES supports the comment from the Department of Planning that there is a need to "demonstrate that the proposed reduction in land used for drainage purposes will not result in flood or stormwater impacts on the residential areas or adjoining sites".
- Risk assessment should consider the full range of flooding, including events up to the Probable Maximum Flood (PMF) and not focus only on the 1% AEP flood. Attachment 10, page 3 indicates that the area is above the mapped flood plain due to approved bulk earthworks. However, the entire site is flood prone land, flooded in a PMF. Appendix I, the TUFLOW model should consider impact of events beyond the 1% AEP event on adjacent sites.
- Consideration should also be given to the impacts of localised flooding on evacuation routes, including the roads within the estate.
- The proposed R3 use across the precincts permit sensitive development such as childcare facilities, schools, medical centres, day hospital where the occupants of the development cannot effectively evacuate. To ensure safety these should be located with floor levels above the PMF level.
- In the context of future development, self-evacuation of the community should be achievable in a manner which is consistent with the NSW SES's principles for evacuation.
- Future development must not conflict with the NSW SES's flood response and evacuation strategy for the existing community.
- Evacuation must not require people to drive or walk-through flood water.
- Development strategies relying on deliberate isolation or sheltering in buildings surrounded by flood water are not equivalent, in risk management terms, to evacuation.
- Development strategies relying on an assumption that mass rescue may be possible where evacuation either fails or is not implemented are not acceptable to the NSW SES.



■ The NSW SES is opposed to the imposition of development consent conditions requiring private flood evacuation plans rather than the application of sound land use planning and flood risk management.

Please feel free to contact Peter Cinque (<a href="mailto:peter.cinque@ses.nsw.gov.au">peter.cinque@ses.nsw.gov.au</a>) or Elspeth O'Shannessy (<a href="mailto:Elspeth.oshannessy@ses.nsw.gov.au">Elspeth.oshannessy@ses.nsw.gov.au</a>) should you wish to discuss any of the matters raised in this correspondence. All general land use planning correspondence should be sent to rra@ses.nsw.gov.au.

Yours sincerely,

Nicole Hogan

Assistant Commissioner - Director Metro Operations

**NSW State Emergency Service** 



8 February 2022

TfNSW Reference: SYD21/01638/01 Council Reference: PP-2021-6614

The Chief Executive Officer Mr Kerry Robinson Blacktown City Council PO Box 63 Blacktown NSW 2148

Attention: Anita Riazifar

Dear Mr Kerry Robinson,

## POST GATEWAY PLANNING PROPOSAL TO REZONE MULTIPLE LOTS AT 1270 RICHMOND ROAD, MARSDEN PARK

We appreciate the opportunity to provide comment on the above proposal as referred to Transport for NSW (TfNSW) in Council's correspondence dated 22 December 2021.

TfNSW has reviewed the submitted documentation and notes that the planning proposal seeks to rezone multiple allotments within the Clydesdale Estate being 1270 Richmond Road, Marsden Park. The proposal seeks to amend the subject site as follows:

- Rezone surplus land along Richmond Road from SP2 Classified Road to part R2 Low Density and R3 Medium Density Residential;
- Rezone SP2 Local Drainage to R3 Medium Density Residential;
- Realignment of zoning Rezoning of to align the zoning boundaries with the registered lots and provide consistency with the Marsden Park Precinct ILP;
- Establish a height limit of 9 metres and 14 metres to align to the amended rezoning from SP2 to R2 Low Density and R3 Medium Density Residential;
- Establish a residential density of 11, 15 and 25 dwellings per ha consistent with the R2 Low Density and R3 Medium Density Residential; and
- Changes to the Heritage affectation over the entire site.

The above amendments are intended to align the zoning boundaries with the registered lots and provide consistency with the Marsden Park Precinct ILP. Additionally, the rezoning along Richmond Road is proposed to reflect the subdivision layout approved through DA20/00797 (approved on 5 November 2020) specifically to rezone three surplus parcels of SP2 Classified Road along the eastern boundary of Precincts 2, 4 and 5 which are within the private property.

TfNSW has reviewed the documentation and has no objection to the proposed rezoning. Please note that the integrity of TfNSW infrastructure and reservations is to be maintained.

TfNSW advises that the subject site is partly located within the draft Outer Sydney Orbital corridor. Given the proximity of the draft Outer Sydney Orbital corridor to the subject site this development proposals should consider the "Interim Guidelines for Development Near Busy Roads and Railways".

#### **Transport for NSW**

Thank you for the opportunity to provide advice on the subject planning proposal. Should you have any questions or further enquiries in relation to this matter, Amanda Broderick would be pleased to take your call on phone 8849 2391 or email: development.sydney@transport.nsw.gov.au

Yours sincerely

The

James Hall

A/Senior Manager Strategic Land Use Land Use, Networks & Development, Greater Sydney Division

#### **Attachment 16**



Our Ref: 110288-09-MS1.12 - SES response .docx

DC:dc

21 February 2021

Craig & Rhodes

Suite 7.01 Level 7, 3 Rider Blvd,

Rhodes NSW 2138

Attn: Nicola Lo

Subject: Clydesdale Estate Planning Proposal- SES response

02 4720 3300 jwp@jwprince.com.au www.jwprince.com.au

Penrith Westfield 2750

PO Box 4366



#### Dear Nicola

We refer to the SES's response of 31 January 2022 regarding the Planning Proposal (PP) submitted by Craig & Rhodes in August 2021. The PP looks to complete some housekeeping amendments to reflect DA approval and the relocation and rationalisation of the SP2 land, particularly surrounding the proposed drainage corridor (MS1.12) listed in the Marsden Park Contribution Plan No.21.

SES has provided a number of statements in their response about flood assessments and evacuation requirements. The Clydesdale Precinct 1 DA approval received from Blacktown City Council (BCC) in 2018 ensured that all homes would have access to a rising grade road network up and out of the floodwater to land above the regional PMF. Nothing in the PP has changed this intent, nor does it intend to change any road networks that have already been constructed within the Clydesdale Estate. The Precinct 2 DA assessment (currently under review by BCC) will also deliver the rising grade intent as part of its design.

The SES also mentions that flood assessments for events greater than the 1% AEP event should be considered however, a full range of flood assessments have already been completed as part of the original Watercycle and Flood Management Strategy (JWP, 2014) for the entire Marsden Park Residential Precinct. The suitability of developing within the South Creek floodplain has been assessed and supported by this strategy for the Precinct as a whole. Nothing in the current PP has changed the original Watercycle and Flood Management strategy; thus, the need for additional flood assessments in support of this PP is unwarranted.

BCC has and continues to be an integral part of the approval process for MS1.12 and will ensure suitable assessments are completed in support of MS1.12 drainage corridor construction. A critical component of these assessments will be the management of localised flooding of any proposed flood evacuation route within the estate. Therefore, SES's concerns in regards to flooding of evacuation routes will be catered for.

Furthermore, the PP does not change the self-evacuation strategy for the estate, nor does it increase the burden on the SES during a flood emergency. Evacuation by car or by foot will remain as contemplated within the original strategies.

Therefore the comments within the SES response of 31 January 2022 are noted and have been in the previous regional flood assessment or will be catered for the ongoing assessments being considered by BCC for the development of drainage lands in question.

Should you have any queries regarding this matter, please do not hesitate to contact me.

Yours faithfully

**DAVID CROMPTON** 

Manager - Stormwater and Environment